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Agenda for a meeting of the Keighley Area Committee to be held on Thursday, 19 October 2023 at 6.00 pm in Keighley Young People's Centre, Parkwood Street, Keighley

Members of the Committee - Councillors

LABOUR	CONSERVATIVE	GREEN
Firth M Hussain Lintern Zaman	Brown Loy P Clarke Glentworth	Whitaker

Alternates:

LABOUR	CONSERVATIVE	GREEN	INDEPENDENT	
Robinson	Nunns	Russell	Nazam	
Godwin	Poulsen			
Slater	Herd			

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From:

To:

Asif ibrahim

Director of Legal and Governance Agenda Contact: Jane Lythgow

Phone: 07970 411623

E-Mail: jane.lythgow@bradford.gov.uk

A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The Director of Legal and Governance will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct – Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

(1) Members must consider their interests, and act according to the following:

Type of Interest	You must:
Disclosable Pecuniary Interests	Disclose the interest; not participate in discussion or vote; and leave the mee unless you have a dispensation.
Other Registrable Interests (Directly Related) OR Non-Registrable Interests (Directly Related)	Disclose the interest; speak on the ite only if the public are also allowed to so but otherwise not participate in the discussion or vote; and leave the measunless you have a dispensation.
Other Registrable Interests (Affects) OR Non-Registrable Interests (Affects)	Disclose the interest; remain in the meeting, participate and vote <u>unless</u> t matter affects the financial interest or being
	(a) to a greater extent than it affect: financial interests of a majority of inhabitants of the affected ward, an

- (b) a reasonable member of the pulknowing all the facts would believe would affect your view of the wider interest; in which case speak on the only if the public are also allowed to speak but otherwise not do not participate in the discussion or vote leave the meeting unless you have dispensation.
- (2) Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (3) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

3. MINUTES

Recommended -

That the minutes of the meeting held on 20 July 2023 be signed as a correct record (previously circulated).

(Jane Lythgow – 01274 432270)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Jane Lythgow – 01274 432270)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter that is the responsibility of the Committee.

Questions must be received in writing by the Director of Legal and Governance in Room 112, City Hall, Bradford, BD1 1HY, by midday on 17 October 2023.

(Jane Lythgow – 01274 432270)

B. BUSINESS ITEMS

6. KEIGHLEY DRAFT DEVELOPMENT FRAMEWORK

1 - 54

The report of the Strategic Director, Place, (**Document "E")** sets out the background and purpose of the Keighley Development Framework. It outlines the approach being taken to public engagement on the draft report and considers the opportunities for member involvement.

The views of Members on the Draft Development Framework are requested.

(Sarah Carling / Will Ridley-Ellis – 07816351362 / 07582101342)

7. YOUTH SERVICE UPDATE - KEIGHLEY

55 - 74

The Strategic Director, Place, will present a report, **Document "F"** which provides an update on work undertaken by the Youth Service in the Keighley constituency in the past 12 months 2022/23.

Recommended

- 1. That the work undertaken by the Youth Service in the Keighley constituency as detailed in Document "F" be welcomed.
- 2. That the Keighley Area Coordinator and Advanced Practitioner be requested to explore how Councillors could hear the voices of young people more effectively, both as an Area Committee and as Ward Councillors.
- 3. That the Advanced Practitioner be requested to invite the Keighley Youth Offer Group to present a report outlining the youth voice developmental framework and their current priorities for young people.
- 4. That the Advanced Practitioner be requested to organise

training for Councillors around youth voice and influence and then invite councillors to meet annually with young people to assess the impact and outcomes of this work.

5. That the Keighley Area Coordinator and Advanced Practitioner be requested to involve young people in the discussion of grant funding that is administered by the Area Co-ordinator's Office and is allocated to activities intended for the benefit of young people, for example, Community Chest grants.

(Abina Dorgan – 01535 618191)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER





Report of the Strategic Director, Place to the meeting of Keighley Area Committee to be held on 19 October 2023

Subject:

Keighley Draft Development Framework

Summary statement:

This report sets out the background and purpose of the Keighley Development Framework. It outlines the approach being taken to public engagement on the draft report and considers the opportunities for member involvement.

EQUALITY & DIVERSITY:

There are no disproportionate impacts from the Draft Development Framework itself. Whilst the public engagement is aimed largely at businesses, landowners, potential investors and community organisations it is not to the exclusion of residents, and we have designed the engagement materials on-line to be accessible ensuring appropriate Alt Text (alternative text for partially sighted people) is provided on the images and maps used. We will also engage directly with the Mobility Planning Group, and as part of Social Value CBRE have reached out to Keighley College in relation to engaging directly with young people within Keighley. Use of the Council's Let's Talk platform will capture and monitor feedback from people with different protected characteristics, and these insights will help shape further refinements of the framework. More detailed Equality Impact Assessments would be carried out as and when specific interventions are able to be taken forwards.

David Shepherd Strategic Director Place

Portfolio:

Regeneration, Planning and Transport

Report Contact: Sarah Carling/Will Ridley-Ellis Phone: 0781 635 1362/07582 101342

Overview & Scrutiny Area:

E-mail: sarah.carling@bradford.gov.uk/will.ridley-

Regeneration and Environment

ellis@bradford.gov.uk

1. SUMMARY

1.1. This report sets out the background and purpose of the Keighley Development Framework. It outlines the approach being taken to public engagement on the draft report and considers the opportunities for member involvement.

2. BACKGROUND

- 2.1. Contracts were awarded to WSP and CBRE to undertake Development Frameworks covering the district in August 2022 following a competitive tender. The work was split into three lots as follows:
 - Lot 1: Covering Bradford South, East and West. Awarded to WSP.
 - Lot 2: Town centric covering Keighley Constituency. Awarded to CBRE.
 - Lot 3: Town centric covering Shipley Constituency. Awarded to CBRE.
- 2.2. The purpose of the Development Frameworks is to guide the future regeneration and development of the city and towns. Building on the success of the Towns Fund, the Draft Development Frameworks look beyond our existing projects and City of Culture 2025. They set out an overarching vision, objectives and potential interventions for the regeneration looking at the next 15-20 years. As a component of Bradford's Economic Growth Plan, the role of the Development Frameworks is to act as a guide for development, as well as encourage and attract new investment into the area. They sit alongside and align with the Local Plan as our statutory planning framework. Through close stakeholder engagement the aim is to ensure the Keighley framework aligns with a future Neighbourhood Development Plan for Keighley.
- 2.3. The frameworks are not a funded programme of activity, and we should not expect all the propositions within the framework to be achieved. A key aim of the frameworks is to ensure we are in a good position to take advantage of future funding opportunities as and when they become available.
- 2.4. The work is being undertaken in broad stages as follows:

Stage 1 (Autumn 2022): Initial data gathering, analysis and work scoping Stage 2 (Winter/Spring 2023): Visioning and targeted stakeholder engagement Stage 2b (Summer 2023): Working behind the scenes to draft the framework Stage 3 (Autumn 2023): Wider public engagement on recommended interventions and specific proposals

- Stage 4 (Winter 2023): Finalising the Development Framework
- 2.5. The following sections relate specifically to the Lot 2 work (Keighley).
- 2.6. The Stage 2 stakeholder engagement focussed on visioning and creating a place narrative for Keighley. This focussed on understanding stakeholders' views on Keighley's assets, challenges and opportunities.
- 2.7. Following an initial launch picked up by the Telegraph & Argus and Keighley news, publicised on social media and via Stay Connected we received 382 online survey responses for Keighley and 91 responses for Ilkley.

- 2.8. Respondents were overwhelmingly positive about Ilkley and it was clear the focus of attention needed to be in Keighley as the area with the greatest potential for regeneration.
- 2.9. Targeted stakeholder engagement was also conducted during the spring via Ward Member workshops, a 'Sounding Board' aimed at local businesses and organisations, a public online workshop, and a series of 1-2-1 interviews with key individuals and businesses. In total 57 stakeholders were engaged through these methods for Keighley including the Town Council and chair of the Towns Fund Board.
- 2.10. Keighley's strength in manufacturing, culture and potential as a destination hub were key themes arising from the engagement. The stakeholder engagement has been used to inform a Draft Development Framework for Keighley.
- 2.11. Between 9 October and 19 November the Draft Development Frameworks will be taken to public engagement. The engagement will be conducted online using the Council's Let's Talk platform https://letstalk.bradford.gov.uk/development-framework-for-keighley. Publicity will be targeted at local businesses, landowners, potential investors and key organisations, but not to the exclusion of the public. The purpose of the engagement is to take feedback on the proposed interventions so that it can be used to shape the framework before it is finalised.
- 2.12. Members may wish to support the engagement by taking part themselves and encouraging others to take part via their own networks. In particular, any support members can give in actively encouraging local businesses to take part would be gratefully received.

3. OTHER CONSIDERATIONS

3.1. Draft Development Frameworks for the city of Bradford, Shipley and Bingley are also being taken to public engagement alongside the Keighley framework.

<u>Development Framework for Bradford | Let's Talk Bradford District Development Framework for Shipley | Let's Talk Bradford District Development Framework for Bingley | Let's Talk Bradford District Development Framework for Bingley | Let's Talk Bradford District Development Framework for Bingley | Let's Talk Bradford District Development Framework for Bingley | Let's Talk Bradford District Development Framework for Bingley | Let's Talk Bradford District Development Framework for Bradford | Let's Talk Bradford District Development Framework for Bradford | Let's Talk Bradford District Development Framework for Bradford | Let's Talk Bradford District Development Framework for Bradford | Let's Talk Bradford District Development Framework for Bradford District Devel</u>

3.2. On the 1 October 2023 the Government published their 'Long-term plan for towns' which require named town boards (including Keighley) to develop their own long-term plan for their town, with funding over 10 years and aligned to the issues that research shows people want the most. The Keighley Development Framework will put the town in a good position to establish priorities for that plan.

4. FINANCIAL & RESOURCE APPRAISAL

4.1. The Development Frameworks are not a funded programme of activity. They should assist the Council to bid for future funds as opportunities arise but this may involve some degree of match funding. Their overall purpose is to encourage economic growth which should over the long term have a positive effect on the council's

resources.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

It is important that members recognise the Development Frameworks are not a funded programme of activity. Their purpose is to put the Council in a good position for future funding bids and to showcase Keighley to future investors to generate investment confidence. Public expectation on delivery will need to be managed accordingly.

6. LEGAL APPRAISAL

5. The Development Frameworks will not form part of the Local Plan but may be used by developers to support their planning applications as a material consideration.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

A key objective of the Draft Development Framework is for "Low carbon to be embedded into new development, to align with Bradford's Clean Growth agenda, promoting sustainable travel solutions and improving access to Keighley's countryside, rivers and becks."

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

6. None

7.3 COMMUNITY SAFETY IMPLICATIONS

None

7.4 HUMAN RIGHTS ACT

None

7.5 TRADE UNION

None

7.6 WARD IMPLICATIONS

The Draft Development Framework for Keighley focusses on Keighley Central and to some degree Keighley East.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 7. Option 1: To support the Draft Development Framework for Keighley in its entirety
- 8. Option 2: To support the Draft Development Framework for Keighley in part
- 9. Option 3: To not support the Draft Development Framework for Keighley

10. RECOMMENDATIONS

The views of the Area Committee on the Draft Development Framework are requested.

11. APPENDICES

Draft Development Framework for Keighley

12. BACKGROUND DOCUMENTS

None





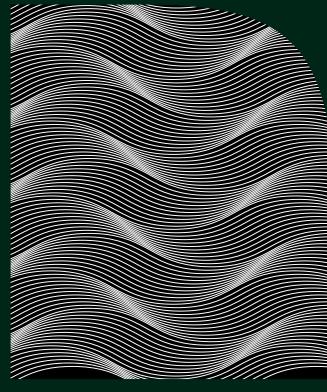


DRAFT DEVELOPMENT FRAMEWORK



CBRE Limited on behalf of City of Bradford Metropolitan District Council October 2023









Foreword

'You can make it in Keighley'

As Bradford District's second largest settlement, Keighley has the potential to be a vibrant destination hub with an attractive and historic town centre at its heart, and the opportunity to make the most of Keighley's impressive and successful manufacturing base. Keighley's location, between Bradford, Leeds, Ilkley and Skipton means that it is surrounded by amazing countryside and sits at the confluence of the rivers Worth and Aire, with the Leeds Liverpool Canal running to the north. Keighley is steeped in history, given its industrial heritage in wool and cotton processing and the manufacture of textile machinery.

It was and continues to be a successful making town. That said, Keighley has huge potential to broaden its offer, celebrating its industrial legacy and creative potential as well as highlighting its' impressive listed buildings, both within the town itself and those assets easily accessible in the local area, such as Cliffe Castle and East Riddlesden Hall. Keighley provides the gateway to the Bronte Country and the Aire valley, but is also a magnificent place in its own right.

Keighley's Draft Development Framework (DDF) identifies the potential for new development and investment focused on Keighley Town Centre, centred around the re-purposing of the Airedale Shopping Centre to attract a new mix of uses, including leisure and food & beverage within a reimagined market/ food hall which will create an experience that entices people in, both during the day and evening.

Keighley also has significant plots of previously developed and now vacant sites which are ripe for redevelopment, including new town centre living with high-quality housing for families and young professionals, as well as making more of Keighley's successful commercial and manufacturing base with an improved and enhanced Business Development Zone.

The DDF identifies key constraints and opportunities for change. It builds upon the success of Keighley's Towns Fund Funding programme, having secured £33.6m in July 2021, identifying future phases of development to build upon those which are already in receipt of funding, such as the proposal for a new creative hub and health and wellbeing centre.

Over the next 15-20 years, the Development Framework will help the Council deliver our ambitions for Keighley, delivering transformational change, both in terms of the built environment as well as generating social and economic benefits for existing residents and businesses within Keighley. This DDF sets out how these benefits could be realised through the identification and prioritisation of development sites, opportunities to improve connectivity, amenities and public open spaces.

Keighley must respond to the current retail trends, recognising that we need to diversify our town centre and improve the offer for our residents and businesses, as well as attract those visitors, 1 million of which spend time in Haworth and the surrounding area, to spend time in and enjoy the attractions within Keighley town centre itself.

The scale and quantity of opportunity sites and Brownfield Land means that Keighley needs a clear long-term vision, which this Development Framework will provide, alongside public sector investment to unlock these opportunities. We need to provide for new housing sites as well as creating opportunities for high-quality employment, encouraging our existing businesses to stay in Keighley and scope for them to expand and grow as their needs change.

All of this will take time to be delivered, but this DDF is the start of setting out a long-term vision for Keighley, which will help secure its' long-term economic growth.

Keighley will continue to pride itself as a making town within Bradford District – celebrating the success of manufacturing and textiles and inspiring the people of Keighley to make, create and innovate. Innovation will be encouraged within key high-growth sectors including advanced manufacturing, engineering and technology, bringing together industry and research, attracting new businesses within the town and supporting the expansion of existing businesses.

The town centre will be regenerated to provide a mix of uses, combining a **new health and leisure offer**, and encouraging new food & beverage outlets as part of a **Market/ Food Hall** within a re-purposed **Airedale Shopping Centre**.

Through this, Keighley will be repositioned as a destination hub, promoting and showcasing Keighley's heritage assets, Keighley's culture of filmmaking and the opportunity to create a heritage trail alongside new public squares and spaces to enhance Keighley's attractiveness.



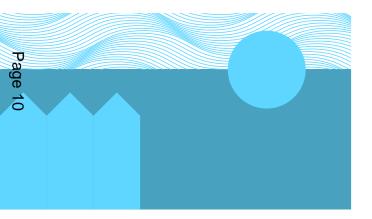
DEVELOPMENT FRAMEWORK

Foreword

This vision aligns with the adopted Development Plan and current vision for Keighley Towns Fund and is underpinned by a series of guiding objectives:

01 Cultural-led regeneration

Promoting the town's existing heritage and cultural assets (both within the town centre and beyond) as a key part of Keighley's future vision.



02 A diversified town centre

Broadening the current mix of uses to address the contracting retail offer within the town centre – encouraging greater food & beverage, leisure, health and residential uses to create vibrancy and activity during the day time and evening, and creating a destination hub.

03 Promoting innovation and skills

Enhancing skills, expertise and innovation through harnessing Keighley's existing network of manufacturing businesses – promoting new research, innovation, and growing the existing skills-base to support new employment opportunities.

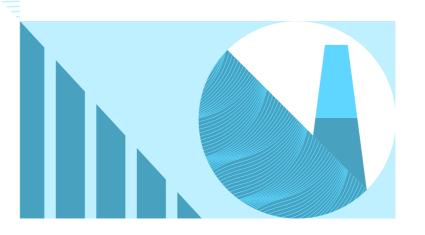


04 A well connected place

Addressing the barriers to connectivity for walking and cycling across Keighley, and promoting greater use of public transport.



Creating a safe and inclusive town centre, including the creation of overlooked and active public spaces to encourage activity, socialisation for all, providing new places for the community and visitors to enjoy.



06 A green and healthy environment

Low carbon to be embedded into new development, to align with Bradford's Clean Growth agenda, promoting sustainable travel solutions and improving access to Keighley's countryside, rivers and Becks.

07 Community at its heart

Social value to be at the heart of regeneration – ensuring that future growth is inclusive, creating positive outcomes for all, and fostering Keighley's strong community spirit.

The vision and objectives are supported by key development principles and a indicative spatial framework for Keighley. This identifies seven Character Areas across Keighley and puts forward potential interventions, from both a development and place-making perspective, that could be adopted by the Council, key landowners and developer partners to help realise the vision.

We look forward to hearing your views on this ambitious vision for Keighley and working collectively to shape our plans for the future.



Councillor
Alex Ross-Shaw
City of Bradford
Metropolitan
District Council

Max Romothon

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DEVELOPMENT FRAMEWORK

The Draft Development Framework proposes:



NEW LEISURE SPACE WITHIN THE TOWN CENTRE, INCLUDING A REIMAGINED MARKET



1,300

NEW HOMES, PROVIDING HIGH-QUALITY HOUSING FOR FAMILIES AND YOUNG PROFESSIONALS

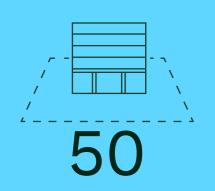


NEW ACTIVE TRAVEL ROUTES, IMPROVING THE EXPERIENCE FOR WALKING AND CYCLING



A MORE PERMEABLE AND CONNECTED TOWN CENTRE, WITH DIRECT LINKS FROM KEIGHLEY RAILWAY STATION





HA HIGH-QUALITY
EMPLOYMENT LAND
UNLOCKED AS PART OF
AN IMPROVED BUSINESS
DEVELOPMENT ZONE



3.5

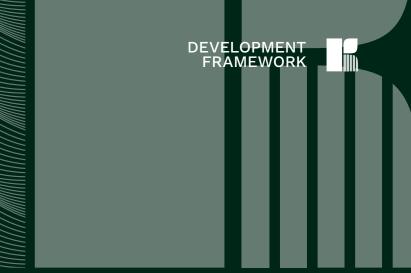
HA NEW AND
ENHANCED PUBLIC
REALM, INCLUDING
A NEW TOWN
CENTRE SQUARE



▼ Keighley Railway Station



06. Development Principles



A series of guiding development principles have been established which are cross-cutting and align back to the vision and strategic objectives, and respond to the strategic and local context. These principles are considered within each Character Area.



Development Principle 1:Bolstering economic growth



Development Principle 2:Celebrate and enhance designated heritage assets



Development Principle 3:Provide beautiful and characterful architecture and placemaking



Development Principle 4:Put people and families at the heart of regeneration



Development Principle 5:
Achieve the highest standards of sustainable design and biodiversity net gain



Development Principle 6:Promote new inclusive and accessible routes and public spaces

KEIGHLEY

06. Development Principles

Development Principle 1:

Bolstering economic growth

DEVELOPMENT FRAMEWORK

Delivering a diverse range of uses

Providing for a diverse range of uses within the town centre beyond a traditional retail offer, will help to broaden the town's appeal to prospective visitors, and create a reason for people to visit and spend time in Keighley. The lack of diversity within the current town centre has resulted in vacancies and reducing footfall, as well as the lack of an evening economy. For example, vacancy rates in Keighley are amongst the highest in the District, at 15.34%. Compared to nearby Ilkley, which has a vacancy rate half that of Keighley at 7.42%¹. Whilst this can be partly attributed to the affluence of the area, it is also in part due to the diverse offer and experience of visiting Ilkley which draws in more visitors and increases dwell time.

At present Keighley town centre provides a very traditional, retail focused offer, particularly within the Airedale Centre which is mainly occupied by clothing, health & beauty, discount and charity shops. The shopping centre itself has a number of vacancies and declining rents, and has fallen into decline.

Keighley town centre is also surrounded by significant levels of convenience retail with Sainsburys, Asda and Morrisons occupying large floorspaces within the town centre, as well as projected future growth by discounters including Aldi. Whilst the town centre is well served to meet the convenience retail needs of the population, there is a distinct lack of local and independent retail providers. There is also a lack of any experiences or offers within the town centre to encourage longer stays.

As evidenced through the visual appraisal and town centre health check of Keighley, there is a reduced food & beverage offer within the retail core and lack of a wider leisure offering, including an evening economy offer. Encouraging a broader mix of uses within Keighley's retail core, including an improved leisure offer, will help to start to address this.

Any development coming forward therefore needs to consider a mix of uses to appeal to a broader demographic, encouraging activity through the daytime and into the evening. Keighley has a younger population and so there should be a focus on providing a family friendly offer at the heart of the town centre, to encourage families to shop and dwell in Keighley.

The specific mix of uses will be determined by the market, but key sites (as highlighted within the spatial framework) could be catalysed by public sector intervention. This could include the opportunity to reconfigure the Airedale Centre, relocate the Market Hall, provide an improved food & beverage offer within the town and the provision of new health and leisure uses within the town centre. This is in addition to increasing the number and range of events held within Keighley itself, to give residents more reasons to visit the town centre.

Delivering a new housing offer

There is a need for new homes within Keighley town centre and the wider area to meet local housing need and provide a range of tenures and house types. The existing housing stock needs to be diversified and expanded further to meet the needs of Keighley's young population, ensuring a range of homes for families and young professionals, maximising the opportunity for people to live in a strategic location which is well connected by bus and rail services. At the same time, it is important to ensure that Keighley caters for the more vulnerable groups and supports the improvement of Keighley's existing housing stock, including updating poorly maintained and inefficient older housing stock, and the provision of affordable housing.

The spatial framework identifies sites which could come forward for new housing development, and make the most of Keighley's strategic location. Increasing the local population of Keighley will support the provision of new and improved services and amenities within Keighley town centre, helping to generate more footfall and disposable income.

Mix of Housing Types

At present Keighley has a small proportion of both apartments and detached dwellings, with most of the housing stock made up of either Victorian terraces or post-war semi-detached properties. The housing mix will need to be diversified to provide a broader range of unit

sizes, including mid-to-high rise apartment buildings and low-rise detached properties. The conversion of existing buildings will also be supported subject to viability, including the opportunity to include residential uses within the upper level of commercial buildings, including upper levels of existing retail units along key routes such as North Street and Cavendish Street.

Affordable housing will be actively encouraged to be included within new residential proposals, in line with existing planning policy.

Subject to market analysis and locational requirements, Build to Rent accommodation is also appropriate to come forward within Keighley, making the most of the sustainable transport connections.

Employment Land

Existing businesses will be supported to grow and expand within the proposed Business Development Zones at Worth Village and Royd Ings Business Park, particularly those which are in high-value employment sectors, including advanced manufacturing and engineering. Redevelopment and consolidation of some existing employment sites, where appropriate, will be considered for alternative uses (such as residential) in line with adopted planning policy.

The regeneration of Keighley will support the creation of more modernised business premises.

¹ Vacancy rates recorded in July 2023 by BMDC's Economic Development team.

DEVELOPMENT

06. Development Principles

Development Principle 2:

Celebrate and enhance designated heritage assets

Diverse Urban Setting

Keighley contains a range of different urban settings and distinct character areas, ranging from the low-rise tight grid patterns of Victorian terraces, to the large scale retail and industrial buildings and waterside mills. Keighley's regeneration should draw upon these urban settings, ensuring that development proposals respect and seek to contribute positively to the distinctive character of each area.

Celebrating Heritage Environment

There is an opportunity to improve, promote and enhance Keighley's unique qualities to encourage footfall, increase dwell time, and promote the area as a place people choose to live, spend time in or work within. This includes enhancing Keighley's heritage assets, including Listed Buildings and Registered Parks and Gardens, particularly along North Street and Cavendish Street. In addition to maintaining and improving other attractive distinctive local buildings which are not listed, such as the Picture House on North Street.

North Street

15



Repurposing Heritage Assets

Heritage and locally-distinct buildings will be encouraged to be re-used, where this is viably feasible. Of particular prominence are the various mills and warehouses which can be found mainly along the River Worth, such as the Grade II listed Dalton Mills, Low Mills and Knowle Mill. These buildings provide an opportunity to deliver high quality commercial and residential spaces which celebrate their industrial heritage.

There are a wealth of buildings within Keighley which are strong examples of the historic vernacular building style, typically comprising two to three storeys with decorative sandstone frontages, particularly along North Street and Cavendish Street. While many of these buildings are well occupied, opportunities for sensitive repurposing should be welcomed where proposals would optimise their use and return them to a good condition.





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KEIGHLEY

06. Development Principles

Development Principle 3:

Provide beautiful and characterful architecture and placemaking

The Council will advocate and promote good quality design, through adhering to key urban design principles as set out within the Homes and Neighbourhoods: A Guide to Designing in Bradford SPD and the emerging Bradford District Design Code. Government guidance on 'Building Beautiful' and the National Design Guide's 10 characteristics of well designed places can also help individual schemes to deliver the required level of quality and consider sustainability, quality of design, layout, and materials.

New development within Keighley will need to:

- Consider people with disabilities in terms of accessibility around buildings and the inclusion of considerate welfare facilities.
- New homes should achieve the Homes Quality Mark and adhere to the Nationally **Described Space Standards to ensure** suitable room sizes within dwellings.
- Adopt a fabric-first approach to minimise heat loss or heat gain, maximise the use of natural light, include low energy lighting systems, and include low temperature heating and cooling systems based on heat pumps where practicable.
- Maximise the use of land through efficient building layouts.
- Use materials that: respond and enhance the existing palette of colours in the surrounding vicinity; are of high-quality; and complement and respect heritage assets.

- Preserve key views and make the most of gateway locations through appropriate scale and massing of development. Where development could have an impact on key views associated with a heritage asset, a townscape and visual impact analysis may be required to support the planning application for the proposed development.
- **Encourage active frontages including** supporting active uses at ground floor levels to promote vibrancy and footfall, particularly for those sites within the defined town centre boundary. This will help encourage a mix of activity throughout the daytime and evening and provide a mix of uses which support existing and proposed residential communities.



10 Characteristics of Well Designed Places (National Design Guide Extract)





Wayfinding

An improved clear legible wayfinding strategy will be introduced across Keighley to direct pedestrians and cyclists.

Public Art and Play

Place-making through the inclusion of public realm or public art will also be considered, which will integrate Keighley's industrial heritage and cultural assets to provide interest and support legibility of the place and wayfinding.

Suitably located benches and places to dwell will also be provided throughout areas of public realm.





¹⁵ https://www.udg.org.uk/sites/default/files/publications/files/14JULY20%20BFL%202020%20Brochure_3.pdf)

DEVELOPMENT FRAMEWORK

06. Development Principles

Development Principle 4:

Put people and families at the heart of regeneration

Safe and Inclusive Spaces

One of Keighley's core strengths is the diversity and community spirit of the local residents, who have a strong sense of identity and belonging. Therefore this framework seeks to promote Keighley as a place which is inclusive to all, regardless of age, gender, ability, or cultural background. This can be achieved through purposeful engagement with local people of all demographics through every stage of the development process, from the production of this framework through to the delivery and operation of each phase.

Operational measures such as regular cleaning and maintenance, CCTV cameras, security patrols and proactive policing are important factors in ongoing safety, however in order to be truly inclusive all buildings and public spaces should include public safety as a primary consideration from the earliest phases of design. They should also consider how to foster a tangible perception of safety for their users.

Features which will help to promote public safety include active frontages and overlooked spaces, which provide 'eyes on the street' to deter crime. Ensuring that buildings and street layouts are sensible and logical helps people to navigate safely and confidently while also reducing the risk of security blind spots. Sufficient and widespread street lighting is essential for people to feel safe while walking in the evenings and at night time.

Family Friendly

As a town with a young population, spaces will be designed to specifically to cater for families and children to ensure that Keighley's regeneration is accessible to all, including young families. Pedestrian and cycle routes will be designed with families and children in mind, making sure that footpaths can accommodate parents with prams, and cycle lanes are suitable for younger and less confident cyclists.

The proposed new Town Square will become a hub for families by providing a safe space for children to play and roam at the heart of the town centre. Play facilities will be sensitively integrated into the revamped outdoor market and events space to create a thriving destination which offers excitement for parents and children alike. Toilets and changing facilities will be included and conveniently located, alongside spaces for family oriented businesses which can greatly enrich the experience of visiting Keighley with young children.

Social Value

The framework aims to put people at the heart of regeneration by embedding social value into all development proposals. This will require thorough engagement with the community to identify what social value looks like for Keighley, and what interventions will benefit local people the most. Bradford Council will coordinate a unified approach to delivering social value through collaboration with investors, developers, local residents, businesses and other community stakeholders.

Examples of how social value can be embedded into development proposals include measures to:

- Incorporate community facilities and publicly accessible spaces within developments which can be used and enjoyed by local people.
- Partner with businesses in the community through supply chains and procurement.
- Employ workers from the local area during a project's construction phase.
- Engage with local schools and colleges to provide commercial insight and opportunities for work experience.
- Support local initiatives spearheaded by community organisations and volunteers.









DEVELOPMENT

FRAMEWORK

06. Development Principles

Development Principle 5:

Achieve the highest standards of sustainable design and Biodiversity Net Gain

Clean Growth

Bradford Council declared a climate emergency in 2019, identifying it as the defining issue for local government requiring urgent and significant action. This declaration included a commitment to growing the green economy through new jobs, investment and innovation focusing on sustainable economic growth. Bradford Council subsequently joined the Leeds City Region Climate Coalition which aims to achieve net zero carbon by 2038.

Bradford Council issued the Sustainable Development Action Plan in 2020 to set out the actions that it proposes to take in order to tackle the climate emergency.

These actions are arranged around three key areas of activity:

- Leading by example with a focus on embedding climate action into strategic planning, key strategies, procurement and financial decisions.
- Leading with partners and communities through collaboration to promote environmental resilience and ensure sustainability in new development and infrastructure.
- Making the case for change through strengthening the case for sustainable development and positioning Bradford as the right place to invest in clean growth.

Development proposals within Keighley should seek to promote clean growth in alignment with Bradford Council's approach to climate action. A focus on sustainability should be closely incorporated into each scheme's design at an early stage to maximise the resulting benefits and mitigate the environmental impact as far as possible.

Biodiversity Net Gain

The Environment Act 2021 introduces a requirement for development proposals to demonstrate a minimum of 10% net gain in the site's biodiversity value. This will come into force in January 2024, or April 2024 for small sites. In practice, the requirement for biodiversity net gain (BNG) means that schemes will need to show how they leave the natural environment in a measurably better state than it was beforehand, with an uplift of at least 10%.

The emerging Bradford District Local Plan adds further detail around how development can promote biodiversity in the varied habitats and environments present within Bradford District. It sets out that proposals should seek first to achieve BNG within the development site. Where this is not possible, BNG should be provided in alternative locations in the immediate vicinity, followed by strategic areas within Bradford District. Interventions should focus on boosting local biodiversity profiles, and consider their impacts on social wellbeing.

Development in Keighley should, as far as possible, seek to incorporate this uplift on site and through close collaboration with the local community. The positive enhancement of local wildlife and habitats within the town and its environs represents an important feature of successful regeneration which delivers tangible local benefits.

Sustainable Design

Development proposals within Keighley should promote sustainability at all stages of design. This begins with utilising brownfield sites for development to make the best use of previously developed land. There is substantial brownfield land suitable for redevelopment within Keighley, particularly around the River Worth and within the industrial areas surrounding the town centre. The climate impact of regeneration can be reduced substantially by focusing new development on brownfield sites in these areas.

Where brownfield sites contain existing buildings, options for repurposing the space should be explored in favour of demolition, if an appropriate alternative use can be found. Factors including the building's condition, structural safety, layout, form and contribution to its surroundings should be taken into consideration to ensure that the resulting scheme is high quality.

If a building is not in a suitable condition to be reused, retrofitting can deliver substantial environmental benefits compared to demolition and redevelopment. This is largely because all of the materials in the existing building will need to be disposed of, with concrete being particularly problematic due to its high carbon content. The construction materials used in the new development also

carry their own carbon footprint. When retrofitting, the embodied carbon of the existing building can be retained, reducing the development's waste and minimising requirements for new materials.

Where developments propose new buildings, they should have a focus on sustainable design. Development proposals should consider layout and massing to maximise sunlight and daylight, utilise sustainable building materials wherever possible, include sustainable urban drainage systems, and promote active travel for all residents, workers and visitors.



Lund Park, Keighley

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KEIGHLEY

06. Development Principles

Development Principle 6:

Promote new inclusive and accessible routes and public spaces





Accessibility and Connectivity

Keighley already benefits from an excellent strategic location as the gateway between West Yorkshire and East Lancashire. Key destinations such as Bradford and Leeds are easily accessible by road, rail, bus and pedestrian/cycle routes. The connections within the town itself are less successful, with poor connectivity and legibility between modes such as the bus station and train station, and a lack of active travel infrastructure within the town.

An important feature of Keighley's regeneration will be to deliver improved connectivity in the town, with a focus on linking key nodes within and around the town centre. Providing safe and convenient connections in this way will help to combat social exclusion, which occurs when individuals are not able to access the facilities services they need day to day due to physical and psychological barriers to movement. Addressing these barriers will be central to this framework, with interventions in each Character Area identified to deliver tangible improvements to people's ability to access key services and amenities.

Development proposals should contribute to making Keighley an inclusive place which is accessible to all. This requires developments to ensure all buildings and public spaces are fully accessible to those with mobility impairments, and also to consider how the urban environments which are created and enhanced are attractive, safe and embody a sense of ownership for the people who use them.

Promoting Active Travel

Around 36% of Keighley Central & East residents do not have access to a car, with much higher levels of 60-80% seen within the town centre. This is in part due to the high-quality public transport options available, however it also reflects the sociodemographic make up of the town, which suffers from high levels of deprivation, particularly within the Keighley Central ward.

Therefore it is important that this sizeable proportion of residents without car access are sufficiently provided for through extensive and safe routes for walking, cycling, and other forms of micro-mobility. Pedestrians and cyclists, including those with restricted mobility, should be given priority wherever possible to ensure that developments create a welcoming environment which is designed for people, rather than only for vehicles.

A common challenge throughout Keighley is the prioritisation of road space, where the limited space available is often taken up by large road junctions with little provision for more vulnerable road users. This is a typical challenge in towns and cities across England and around the world, however in each case the solution requires an understanding of local behaviours and patterns of movement.

Proper engagement with local people is vital to ensure that interventions to promote and facilitate active travel are appropriate and are likely to be successful at providing safe journeys for those walking and cycling. In doing so, this is likely to further reduce private car use and result in benefits through reducing both local pollution and carbon emissions.

Provide new spaces for the community and visitors to enjoy

The framework will support the enhancement of existing public spaces within Keighley, along with the creation of new open spaces wherever possible as part of development proposals. Providing spaces where people feel comfortable and engaged will help to promote Keighley as a desirable place to visit and spend time in. This requires careful attention to the appearance, activation and safety of public spaces and routes throughout the town centre to provide a well thought out visitor experience.

The proposed new Town Square at the heart of the town centre will provide a family friendly, affordable and flexible space which will act as a centrepiece to showcase Keighley. Further benefits to the visitor experience could be achieved by the modernisation and

reconfiguration of the Airedale Centre, as well as connections from the square to surrounding facilities including the train station and the new proposed bus station.

Other important public spaces which can be enhanced to form a positive contribution to the urban setting include the proposed new riverside park along the River Worth, which will provide as heritage trail past the Keighley & Worth Valley heritage railway line and a number of former industrial mill buildings to showcase Keighley's heritage. In addition to this connections and legibility will be improved between the numerous existing green spaces surrounding Keighley such as Cliffe Castle, Devonshire Park, Lund Park, Victoria Park and Marley Playing Fields.

Keighley Bus Station



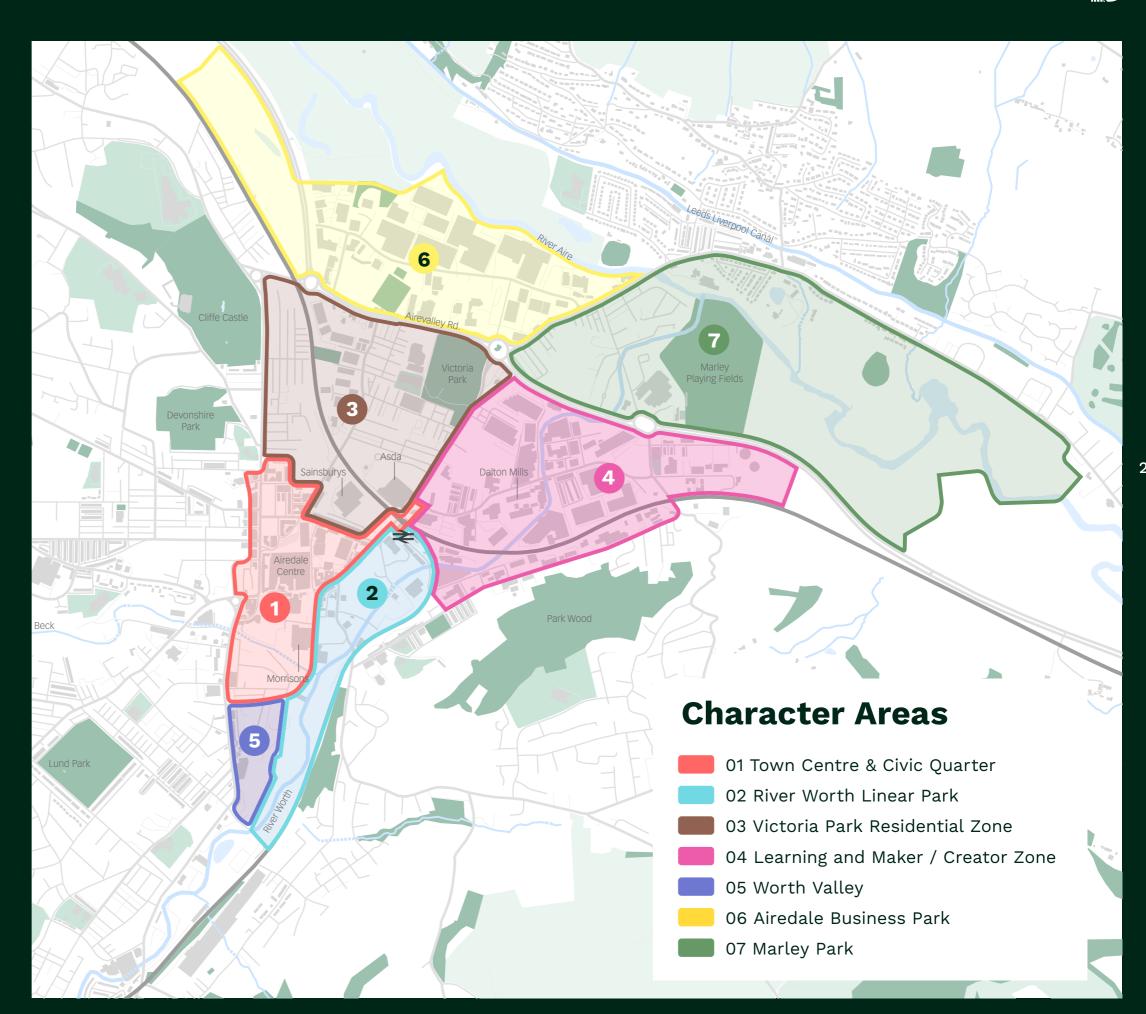
Keighley Creative





The proposed interventions within each of the Character Areas are indicative; the delivery and phasing will be dependent on funding availability, scale of public sector intervention required, market appetite and landowner aspirations and requirements. This spatial framework however demonstrates how the overarching vision could be achieved over the time horizon set out within this Development Framework.

The following sections set out the specific Character Areas in more detail, outlining the development opportunity and approach in terms of transport and movement and public realm.



KEIGHLEY

07. Spatial Framework

Character Area 1: Town Centre & Civic Quarter

The area is currently dominated by a handful of large scale supermarkets and Airedale shopping centre, which provide a limited retail offer and the retail core suffers from high levels of vacancies. This creates a retail dominated town centre environment.

There is the ambition to provide a more diversified town centre offer to broaden the current mix of uses and address the contracting retail offer within the town centre. This will create a more experiential offer and drive footfall within the town centre.

Key development sites include:

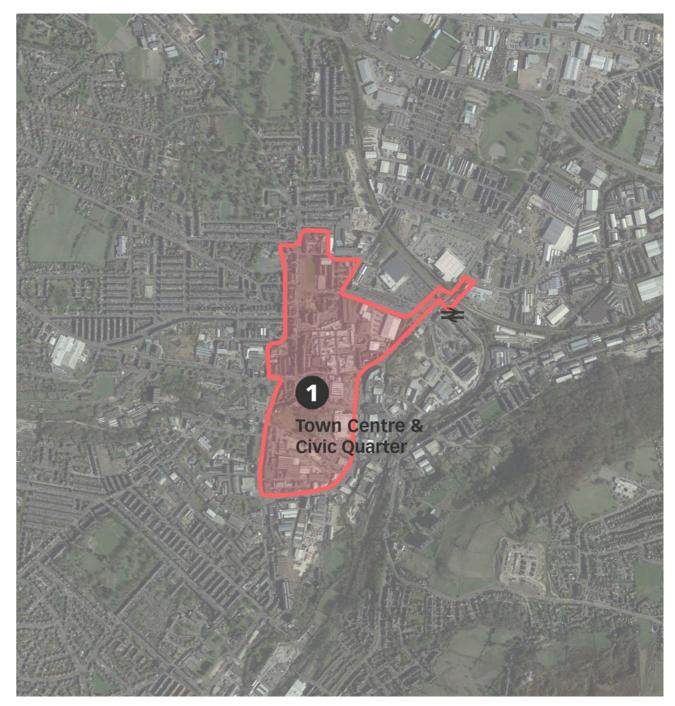
∾Page 22

- ▶ Airedale Centre Reconfiguration of the shopping centre and car park to reintroduce historic street patterns and diversify the existing offer to provide a mixed-use development.
- **Bus Station** Relocation of the bus station to provide a new town square at the centre of the retail core.
- Market Hall Relocation of the market hall to within the reconfigured Airedale Centre and creating a food & drink offer, as well as unlocking the current market hall site to provide town centre residential uses.
- Keighley Railway Station Improved connections between the retail core and the train station, including enhanced public realm at the station forecourt to create a more welcoming arrival to the town.

- ▶ Health and Wellbeing Centre provision of a new health centre within the town centre, which has secured Towns Fund Funding to bring forward.
- Alkincote Street relocation of existing employment uses into Business Development zones, providing the opportunity to create a more mixed-use / residential offer within the







Overview

The Town Centre & Civic Quarter area comprises of 27ha of land, which encompasses the primary shopping area, the bus station and Keighley Railway Station. The character area is bound by the Aire Valley Business Centre and Sainsburys to the north, the A650 Worth Way to the east and south, and the A629 North Street to the west.

The character area comprises a mix of existing uses including primary retail and town centre uses, civic uses (including Keighley Town Hall and Keighley library), key areas of public realm

including Town Hall Square and Church Green and pockets of industrial uses in the vicinity of Alkincote Street.

The A650 Worth Way and A629 North Street are vehicle dominated environments and create a barrier to movement between the retail core and the surrounding areas for pedestrians and cyclists, including access to Keighley Railway Station.

07. Spatial Framework

Character Area 1



Keighley and Worth Valley Station



Airedale Centre



Retail Low Street



Cavendish Street North View Towards North Street





Airedale Centre



Existing Uses

DEVELOPMENT FRAMEWORK

The character area is dominated by retail uses. Airedale Shopping Centre occupies a large footprint at the core of the retail area and acts as the main shopping destination. The centre was opened in 1968, following demolition of a number of Keighley's main shopping streets, and was refurbished in the 1980s to create a covered shopping mall. Cavendish Retail Park is located directly to the east of the shopping centre and provides a number of larger retail units with surface parking, whilst Cavendish St and North St are home to a number of smaller independent retailers.

The Market Hall to the south, is a covered market which opened in 1971. It provides 80+ stalls, selling a range of goods and fresh produce. There are also a number of supermarkets (ASDA. Sainsburys and Morrisons) within the character area, with large footprints and a large amount of surface level parking.

There are a number of Civic uses to the northwest of the Airedale Centre, which centre around the Cenotaph and memorial gardens, including the Town Hall and the nearby Carnegie library.

Keighley Bus Station is located adjacent to the Airedale Centre in the centre of the town, whilst Keighley Railway Station is located to the north east on the A650 Worth Way.

DEVELOPMENT FRAMEWORK

07. Spatial FrameworkCharacter Area 1



02.

Proposed Interventions and Land Use

The Town Centre & Civic Quarter provides a significant opportunity for change, beyond the projects outlined within the Keighley Towns Fund Investment Plan. The key ambition is to provide a more diversified town centre offer to broaden the current mix of uses and address the contracting retail offer within the town centre. This will create a more experiential offer and drive footfall within Keighley town centre. The interventions includes introducing new health and leisure uses, improving the existing Food & Beverage and night time economy offer and increasing the amount of residential uses, to create a thriving town centre which meets residents day-to-day needs.

Potential interventions therefore could include the following:

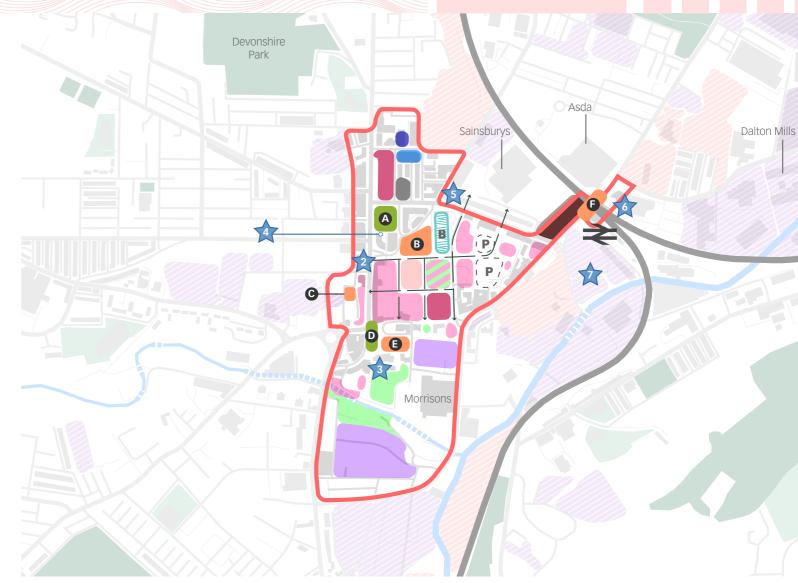
- Airedale Centre Reconfiguration of the shopping centre and car park to reintroduce historic street patterns to improve the legibility and connectivity within the retail core, whilst providing an opportunity to diversify the offer to provide healthcare, leisure, food & beverage and residential uses within the town centre.
- Bus Station Relocation of the bus station to create an opportunity to provide a new town square at the centre of the retail core. This will create the opportunity to host key events and provide a more central location, which in turn will help to benefit wider businesses and generate footfall in the locality.
- Market Hall Relocation of the market hall to within the reconfigured Airedale Centre to address existing vacant uses and diversify the offer within the shopping centre, whilst providing an opportunity to bring forward town centre residential uses on the site of the Market Hall.

- Keighley Railway Station Improved walking and cycling connections between the retail core and the train station, including opportunity to improve the public realm at the station forecourt to create a more welcoming arrival to the town.
- Health and Wellbeing Centre provision of a new health centre at the site of the former Keighley College on North St – this will create new employment opportunities and bring in new activity into the town centre.
- Alkincote Street relocation of existing lower quality employment uses along Alkincote Street into Business Development zones, which provides the opportunity to provide a more mixed-use / residential offer within the town centre.

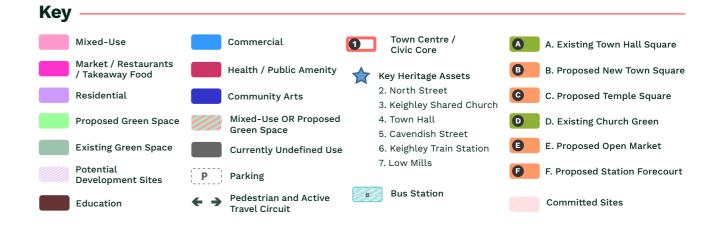
A Richer Core / Community Hub

Diversification of the existing town centre offer to provide leisure, healthcare, retail, cultural and civic uses, to create a dynamic and thriving town centre that meets local resident's day to day needs, whilst providing a range of experiences to help drive footfall. In turn, this improved amenity will also help to attract new residents to want to reside in Keighley and a wider demographic, as well as businesses and potential occupiers, including new start-ups.

Creating an experiential offer within the town centre which build upon existing initiatives and events such as Keighley Creative and the Keighley Arts and Film Festival to promote social cohesion and create a strong sense of community amongst local residents.



Town Centre & Civic Core - Proposed Development Sites

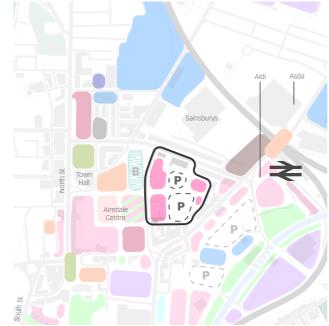


KEIGHLEY

07. Spatial Framework Character Area 1







A New Heart to the Town Centre

Page

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Relocation of the existing bus station to the site of the Airedale centre car park which is underutilised and in a poor state of repair. The existing multi-storey car park will therefore need to be demolished to provide space for a reprovided and more compact bus station. In doing so, this will provide an opportunity to create a new town square and green space at the site of the current bus station.

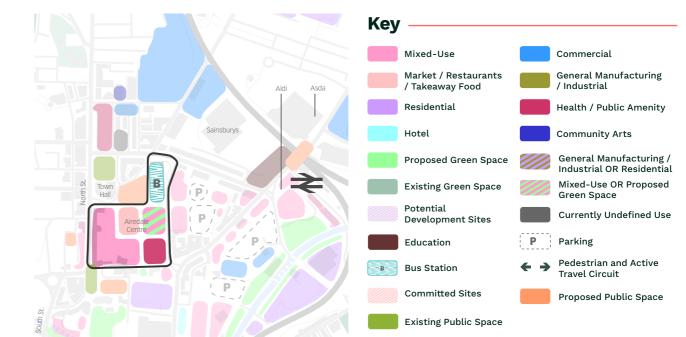
Alternatively, the new town square could be located in one of the blocks created within the reconfigured Airedale Shopping Centre.

The new town square could be utilised to provide a range of events and civic uses. It also provides an opportunity to incorporate family friendly green space into the town centre, introducing spaces for children to play within the town centre and extend dwell-time.

Re-Develop Cavendish Retail Park For Mixed Use

Cavendish Retail Park currently acts as an 'out of town' shopping centre, located within the town centre, with large unit footprints and a large amount of surface level car parking which is out of character for the retail core. Some of these retail uses are also failing to appropriately respond to the Street, with a long blank façade. The retail park contributes to an illegible and poorly connected environment to the east of the Airedale Centre, increasing journey times for pedestrians and cyclists between the town centre and the Railway Station.

There is an opportunity to diversify the offer away from retail only to create a more mixed-use development which complements the wider town centre offer. This would be delivered alongside re-providing car parking as part of the town's future car parking strategy, thus enabling the demolition of the existing Airedale Centre car park which is in a poor state of repair.



Restructure The Airedale Centre

Reconfiguration of the Airedale Centre to condense the existing retail footprint and reduce vacancy levels within the town centre, whilst diversifying the range of uses available within the town centre to increase footfall. As with many shopping centres in regional towns and cities, the level of traditional retail has reduced and inward-looking shopping centres, such as the Airedale, fail to appeal to occupiers and businesses in their current form. Retail units do not meet modern retailer requirements and the enclosed space serves to cut-off the original street pattern and accessibility through the town after 5pm.

There is the opportunity to reintroduce the historic street grid patterns to create a more legible and connected town centre environment for pedestrians and cyclists. This will also improve connectivity northsouth and east-west for the surrounding areas. In doing so, the types of uses and amenities on offer within the Airedale Centre can be broadened out, with a view to

attracting more food & beverage uses, thriving independent businesses and creating a more attractive leisure/retail experience.

A key move aligned with this is to relocate the market hall, as well as attract new, more modern uses, which could form part of a reimagined shopping centre. In doing so, the existing market hall site will be unlocked for other uses, such as the potential to create a new residential town centre quarter.

07. Spatial Framework Character Area 1



Upgrade Cavendish Street

There is an opportunity to utilise the attractive heritage buildings on Cavendish St, including units 4-80 Cavendish St, which form a Grade II listed building. Cavendish Street has important heritage qualities and is a key connecting street linking the retail core with Keighley Railway Station, but despite this, the quality of shop-frontages as well as some of the existing uses which are located within it, detract from the quality of the area. There is the potential to seek to standardise the whole of Cavendish Street and encourage higher quality shop frontages, providing more muted colours for signage, avoiding heavy shutters and creating more consistency as a result. In turn, this will uplift the look and feel of the area.

There is also an opportunity to improve the active travel connections between the retail core and Keighley Railway Station, by reprioritising the street away from private vehicle use. Sustrans undertook a feasibility study to consider the suitability of a low traffic street to be implemented within Cavendish Street, which would lead to a

reduction in traffic. Further work can be undertaken to establish the preferred option for this to improve the walking and cycling links within the town centre.

Cavendish Street





Upgrade Train Station / Sense Of Arrival

Following on from Network Rail's £4m upgrade of Keighley Railway Station, there is an opportunity to improve the station forecourt, creating a more positive approach and gateway into Keighley, as well as enhance the tourism offer given the importance of the Keighley and Worth Valley Heritage Railway, which is also accessed from this station. The new forecourt, which provides a greater focus on pedestrians and cyclists would then align with surrounding walking and cycling connections to encourage ease of movement into the town centre.







Public Realm

Wider interventions into improving the town centre's public realm will focus on the area framed by North Street, the restructured Airedale Centre, and the Town Hall, along with connections to the train station. This will help to support a welcoming and pleasant urban environment throughout the town centre, particularly in terms of accessibility, wayfinding and creating attractive public spaces. High quality materials should be used to complement the distinctive heritage frontages found on many of Keighley's prominent streets.

DEVELOPMENT **FRAMEWORK**

07. Spatial Framework Character Area 1



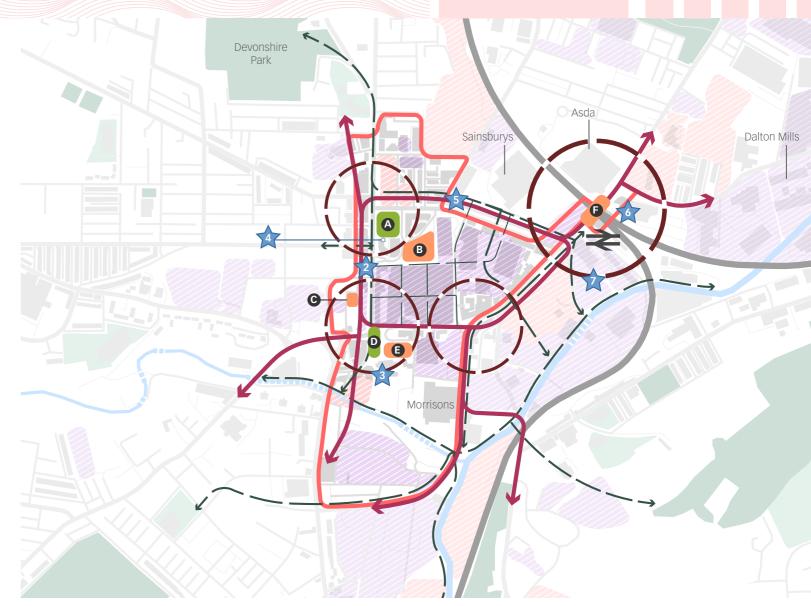
Movement and Connectivity

Whilst Keighley is well connected via public transport to the wider District and beyond to the rest of Yorkshire and Lancashire, the connectivity and permeability of the town itself is poor, particularly the experience within the Town Centre & Civic Quarter Character Area which is poorly connected and illegible for those walking or cycling. The traffic dominated environment along A650 Worth Way and the A629 North Street creates barriers to movement between the retail core and residential areas to the east and west, and reduces peoples' ability to move from the retail core to the railway station and vice versa.

Connectivity and movement is a key priority which needs addressing and should complement site-specific development proposals. It is likely that these interventions would need to be public-sector led, to establish an improved environment and public realm and provide confidence to those owners and occupiers in the locality.

Key moves proposed include:

- **Relocation of bus station** to the existing Airedale multi-storey car parking site.
- Traffic calming along Cavendish Street to re-prioritise active travel users.
- Improvements to Keighley Railway Station forecourt to create positive sense of arrival and increasing connectivity into the retail core for those arriving by via train.
- Re-introduction of historic grid pattern within the retail core to improve legibility and connectivity of the town centre environment.
- Provision of new public realm as well as enhancing existing public realm to promote heritage assets and create an attractive environment for pedestrians and cyclists.
- Consolidation of town centre car parking to enable the demolition of Airedale Centre Multi-storey car park, with reprovision of appropriate car parking further to the east of the town centre. This will reduce reliance on the private car and utilise space more efficiently within Keighley.
- Improved signage within the town centre as well as the use of public realm place markers and appropriately scaled development at key gateway locations to enhance the legibility of the town.



Town Centre & Civic Core - Gateway Connections



Travel Circuit

Town Centre /

Potential **Development Sites**

Committed Sites

Pedestrian and Active





3. Keighley Shared Church 4. Town Hall

5. Cavendish Street

6. Keighley Train Station

7. Low Mills

A. Existing Town Hall Square

B. Proposed New Town Square

C. Proposed Temple Square

D. Existing Church Green

E. Proposed Open Market



KEIGHLEY

DEVELOPMENT **FRAMEWORK**

07. Spatial Framework Character Area 1



Whilst there are public spaces within Keighley town centre, the location of these as well as existing size limits their suitability for hosting larger-scale events. Spatially, they are also dispersed across the town centre and therefore there is no one single central flexible events space which can be used throughout the year to attract new visitors into the town. The current solution is to utilise the Market Hall Car Park, which is not centrally located.

Public sector investment has previously been used to improve Low Street and create an attractive pedestrian street within the retail core. Positively, Towns Fund Funding will be used to extend these works to the west. It is considered that these improvements could be expanded elsewhere in Keighley to improve the quality of the built environment.

As set out within the Draft Development Framework, there is potential to create new public squares which, alongside appropriate uses, will generate greater dwell-time and activity within the town centre, improve the perception of the town and address the quality of the public realm at key gateways, including an improved gateway at the entrance to Keighley Railway Station.

Improved public realm and traffic calming measures on key routes between these public squares will improve the legibility and connectivity across the retail core, whilst helping to frame the heritage assets in these locations. It also provides an opportunity to facilitate the Food & Beverage and night-time economy offer in the form of alfresco seating.



Design Principles and Considerations

Reconfiguration and demolition of poorer quality buildings, such as the Airedale Shopping Centre, through the reinstatement of the historical street pattern will help to enhance the design quality of the built environment leading to better placemaking.

High quality design, including appropriate scale and massing will be encouraged at key gateway sites to support wayfinding and visual sightlines within the town centre.

Design must be sensitive to the existing heritage assets in Keighley, particularly the Grade II listed ornate terraced Victorian and Edwardian sandstone buildings along North Street and Cavendish Street.



Retail Church Street



Market Hall

Pate 29

07. Spatial Framework

Character Area 2: River Worth Linear Park

Realising the opportunity to better connect into the River Worth and create a new thriving and active mixed-use development with access to Keighley's under-utilised blue infrastructure.

Key development opportunities comprise:

- Activation of the River Worth Reorientating the town to front the River Worth and activate the riverside.
- Residential uses Relocation of existing industrial uses to provide new riverside residential sites.
- Reconfiguration of Low Mills to provide a high quality mixed use development which makes the most of the heritage asset.







Overview

The character area comprises of 22ha of land, incorporating land to the east and south of the A6035 Worth Way, which sits alongside the River Worth. The area is bound to the north by Keighley Railway Station, by the railway line to the east and south and the A6035 Worth Way to the west.

The River Worth dissects the site, however access to the river is limited and the buildings in the area currently turn their back on the river due to its previous industrial nature and purpose, meaning that the river and the surrounding environment is currently very poor quality.

There is poor connectivity and legibility within the character area, due to a number of barriers to movement (River Worth, Railway Line, A6035 Worth Way) which dissects the site into a number of smaller parcels. The industrial nature and low quality public realm means that the character area is an unwelcoming environment for pedestrians and cyclists.

The area is currently characterised by brownfield land and former mill buildings, most of which are occupied by commercial uses. However, there is a proposal for a new retail park at former Alexandra Mills (21/04831/MAF) which will change dominant use to retail comprising a food store (ALDI), retail pods (Class E) and coffee drive-thru.

07. Spatial Framework

Character Area 2





01. Existing Uses

The Character Area is currently dominated by commercial uses and brownfield land. Commercial uses are made up of a mixture of former mill buildings and newer industrial sheds. However there are a number of underutilised existing mill buildings, such as the Grade II listed Former Mill Buildings at Low Mills.

There are a number of live and consented planning applications in the area which are changing the nature of the area. For example, work is currently underway on proposed retail park at former Alexandra Mills (planning ref: 21/04831/MAF) which will change the dominant use to retail. Proposals include food store (ALDI), retail pods (Class E) and coffee drive-thru. There is also a live application for additional industrial uses at Walk Mills and land east of Marriner's Walk for the provision of new B2 and B8 uses, which is currently pending consideration (planning ref: 23/00435/MAF).

DEVELOPMENT **FRAMEWORK**

07. Spatial Framework Character Area 2



Proposed Interventions and Land Use

The overarching aim is to create an attractive, mixed-use riverside community which provides improved access to the River Worth and create a more attractive environment for pedestrians and cyclists.

Key interventions include:

Create River Worth Linear Park

Creation of a new linear park along the River Worth, to create a healthier, greener and more prosperous town centre. Currently access to the River Worth is limited within the town centre, and the existing industrial buildings turn their back on the river, creating a low quality environment.

It is considered that a new linear green park and heritage trail could be provided along the banks of the River Worth, to improve access to green and blue infrastructure for residents of the town whilst highlighting the rich industrial heritage of the town.

The River Worth is susceptible to flooding, with the land adjacent to the river in this location falling within flood zones 2 and 3. Therefore the creation of a new linear park provides an opportunity to provide new permeable green spaces and increase the flood resilience of the area.

Riverside Residential Living Offer

Creation of a new residential zone to the south east of the River Worth. Currently this area is very industrial in nature, with a mixture of former mill buildings and more modern industrial sheds. It is a very low quality and car dominated environment, with limited pedestrian and cycle connections.

Whilst historically, its' location between the railway line and the River Worth, would have created the perfect location for mills, today it is considered to provide an attractive and sustainable location for residential development. Therefore it is proposed that the existing businesses are relocated to more suitable locations, such as the Business Development Zones, and the area is reconfigured to provide a high-quality, sustainable, riverside living opportunity.

Heritage Trail

As a once thriving industrial hub, the area is home to a number of attractive former mill buildings, including the Grade II listed Low Mill. In addition to its proximity to the Keighley & Worth Valley heritage railway (KWVR), it provides the perfect opportunity to showcase Keighley's heritage.

It is proposed that Low Mill and Low Mills will be repurposed as a leisure led mixed-use development, including a food & beverage offer. Its proximity to the Railway station will provide visitors to the town with a showcase of Keighley's heritage. The River Worth linear park will also provide a heritage trial running alongside the KWVR, providing a showcase of the town's industrial heritage.



River Worth Linear Park - Proposed Development Sites



07. Spatial Framework

Character Area 2





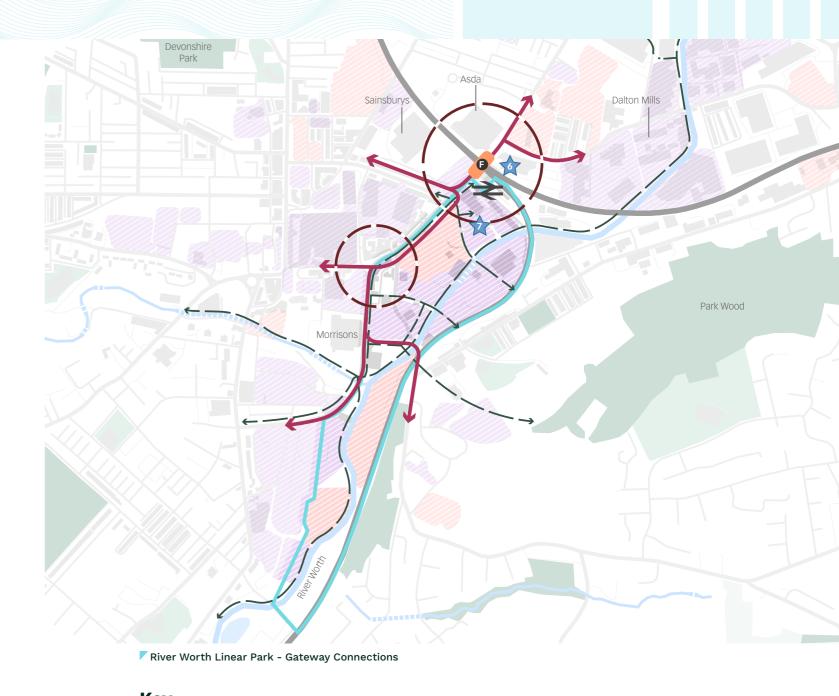
Movement and Connectivity

At present, the area is very car dominated and industrial in nature, which creates an unwelcoming environment for pedestrians and cyclists.

The Worth Way is an 11-mile circular walking route which starts at Low Mill Lane and continues south along the railway, before joining the River Worth in the south and continuing onwards to Oxenhope, Haworth and Oakworth before circling back to Keighley. However the quality is poor in places and access onto the route is limited. Therefore the River Worth Linear Park will provide opportunities to improve and expand on this route to create a new high-quality walking and cycling route within the town centre, increasing residents' access to green and blue infrastructure and encouraging active travel.

The A6035 Worth Way, which bounds the site to the west, is overengineered and provides a car dominant environment, particularly the junction of Cavendish St/Worth Way. This creates a barrier to movement between this zone and the retail core to the west. Active travel connections and public realm improvements will be provided throughout this character zone, improving the connectivity between the town centre and this eastern zone.

Keighley Railway station is located directly to the north of this character area, which provides a range of services to Leeds, Bradford and Skipton. Therefore improving connectivity to the station from this area will be key. Improvements along the A6035 Worth Way will also reduce journey times for pedestrians and cyclists to the station and encourage sustainable travel modes.





River Worth



Key Heritage Assets 6. Keighley Train Station 7. Low Mills



F. Proposed Station Forecourt





KEIGHL

07. Spatial Framework Character Area 2



Public Realm

The River Worth Linear Park will provide a new high-quality greenspace and increase access to the River Worth for residents of Keighley.

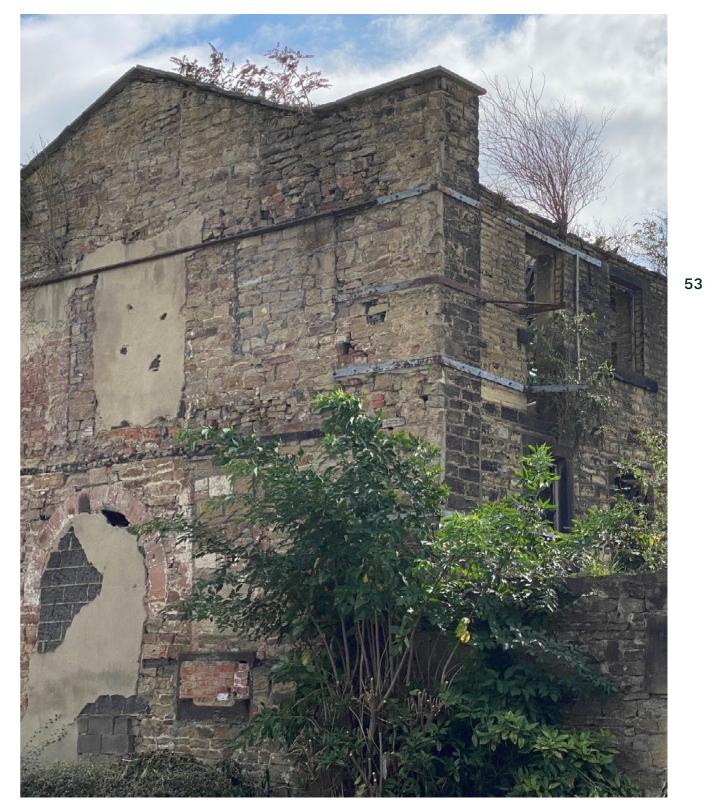
Improvements to public realm to create pedestrian and cycling friendly public realm, ensuring safe and well-lit spaces are provided to improve connectivity of this area.

The proposed Aldi scheme at Alexandra Mills also proposes some landscaping and a small area of public realm in the vicinity of the pedestrian access on East Parade. The scheme will also increase the connectivity of the area for pedestrians, providing a route between East Parade. Coney Lane and Gresley Road, through what is currently an inaccessible brownfield plot.



Design Principles and Considerations

- Reconfiguration and demolition of poor quality industrial buildings to provide a new mixed-use riverside development will be encouraged.
- Design must be sensitive to the existing heritage assets in Keighley ensuring that these are retained and adapted where possible, particularly the Grade II listed Low Mills, which is proposed to be adapted to provide a mixed use offering.
- Heights in this area should complement the previous mill uses, in line with a scale of 3 to 4 storeys.



Low Mill

07. Spatial Framework

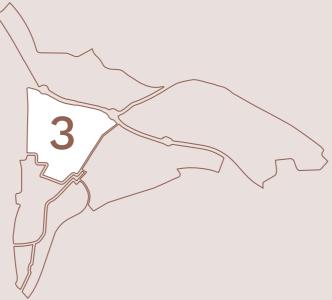
Character Area 3: Victoria Park Residential Zone

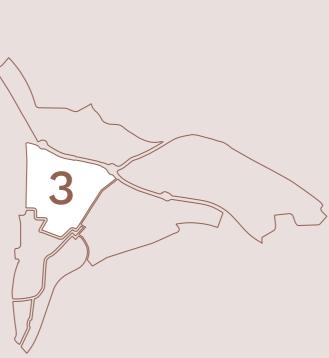
Building upon the existing residential and commercial uses within the area to create a high quality, residential led zone, north of the town centre.

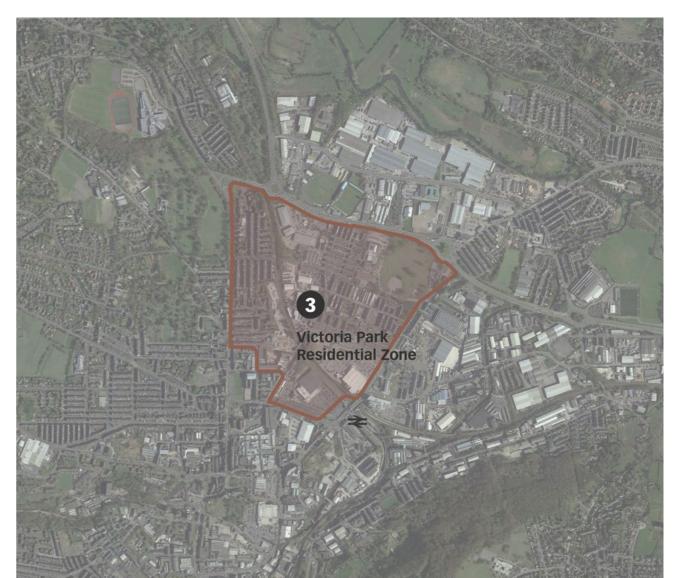
Key interventions in this area include:

5Page 34

- Expanded commercial offer completion of proposed redevelopment at Aire Valley Business Centre and repurposing underutilised sites to provide commercial and business uses.
- Town centre residential offer relocation of low quality commercial uses along Parson Street to provide new residential uses.
- Improved leisure connectivity improve the connection from the town centre to Victoria Park / Leisure Centre to the north east and Devonshire Park / Cliffe Castle to the north west.







Overview

The character area comprises of 51ha of land, comprising land to the north of the retail core. Bound by A650 Hard Ings Rd to the north, to the east, Cavendish St and Alice Street to the south and Skipton Road to the west. This area comprises a mixed use area including Sainsburys, ASDA, Keighley Leisure Centre, residential (primarily terraced housing), retail and business parks as well as Victoria Park, which is Grade II listed.

The character area is bound on all sides by key highway infrastructure. Hard Ings Road located to the north (recently widened) provides the main highway route into Bingley and Bradford - becomes Aire Valley Road to the east. A6035 Bradford Road is the main route into Keighley town centre, and is also a key public transport route providing frequent bus services and a connection to Keighley Railway Station to the south.

The Aire Valley Business Centre was approved for redevelopment of a former mill building (planning ref: 21/02307/MAO) to provide more modern commercial and business units and construction is underway.

DEVELOPMENT FRAMEWORK

07. Spatial Framework

Character Area 3



▼ Cliffe Castle

Page 35



▼ Asda Supermarket



01. Existing Uses

Although the area is mixed use in nature, there is a large proportion of existing residential dwellings provided in the form of tight knit residential streets, which form a strong grid pattern to the north and west of the character area. The existing commercial and retail uses are generally located to the south of the character area and along Lawkholme Lane. These units are larger in nature and impact the connectivity between the residential areas and the retail core to the south.



DEVELOPMENT FRAMEWORK

07. Spatial FrameworkCharacter Area 3



Proposed Interventions and Land Use

Consolidation of the commercial and businesses uses within the character area will create a more residential focused character to the north of the town centre, whilst improving connectivity and legibility between the town centre and the key leisure facilities to the north of Keighley.

Consolidation of Commercial Uses

Following the completion of the redevelopment of the Aire Valley Business Centre, Lawkholme Lane (planning reference: 21/02307/MAO) to provide modern commercial and business units (Class E, B2 and B8), the underutilised sites along Admiral Way can be reconfigured to provide additional land for commercial units.

It is proposed that other areas of commercial uses within the character area, such as Parson Street, are consolidated to free-up future sites for residential development.

Town Centre Residential Living Offer

Following the consolidation of the commercial offer in the character area, it is proposed that additional residential development can be provided along Parson Street. This includes a number of sites which have previously been allocated for residential development in the Local Plan, including:

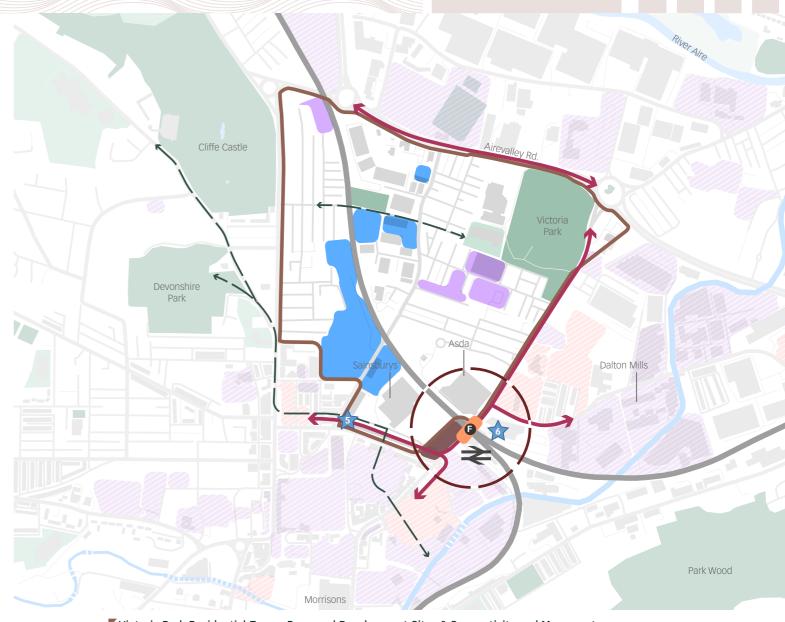
▶ Parsons Street (KY44/H) is a former mill building currently occupied by businesses and storage and was put forward as part of the SHLAA. Potential capacity of 35 dwellings.

Grange Street (KY43/H) and is proposed on the site of a former museum, commercial and business uses, part of which has already been cleared. There is scope to deliver 25 dwellings.

Connectivity To Leisure

A number of Keighley's key leisure destinations, such as Cliffe Castle, Devonshire Park, Victoria Park, Keighley Leisure Centre and Keighley Cougars, are located to the north of the town, and as such, those wishing to access these facilities from the south need to pass through this character area.

The public realm in the area is generally low quality at present, with limited walking and cycling infrastructure. These connections will be improved to increase the connectivity and legibility of the area, and encourage active travel trips between the leisure uses in the north and the town centre in the south.



▼ Victoria Park Residential Zone - Proposed Development Sites & Connectivity and Movement



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07. Spatial FrameworkCharacter Area 3



The railway runs diagonally through the centre of the character area, with Lawkholme Lane providing the only vehicular connection across the railway line within this character area. There is a small underpass provided on East Avenue, however this is pedestrian only and is generally low quality. Therefore the railway creates a barrier to movement both east to west and north to south.

It is unlikely that additional railway crossings can be provided in this area, and therefore the quality and legibility of the existing routes will be paramount to improving the connectivity of the area.

Improved walking and cycling routes will be provided along key routes in the character area to encourage active travel trips between the retail core to the south and the residential area to the north.

Connections to the existing high frequency bus routes on the A6035 Bradford Road and Keighley Railway Station in the south east will also be prioritised, to encourage residents in the area to travel sustainably for longer distance trips.



Victoria Park is a large Victorian park situated in the north east corner of the character area, it is generally good quality with a number of facilities such as green spaces, play area and court. However connections into the park from the neighbouring leisure centre and primary school are dominated by car parking. It is important that the public realm in this area is refocused on pedestrian and cycle movements, to encourage active travel and increase the natural surveillance of the park.

Connections from the retail core in the south to the leisure facilities in the north are also constrained. Connectivity is limited by the railway line, which creates a barrier to movement and the legibility and poor quality of the public realm in this area also contributes to the area's poor connectivity. The quality of these routes should be improved to promote active travel both within the character area and beyond.



Development in the area should be in keeping with the existing uses, with heights around 2-3 storeys. Any development in the north east of the character area will need to be mindful of the Grade II listed Eastwood House within Victoria Park, an attractive two storey sandstone building.







Picture House

Character Area 4: Learning & Maker Creator Zone

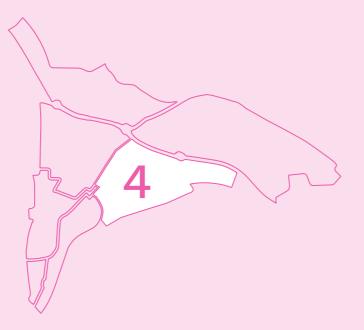
Improvement of the Worth Village business development zone to provide a cutting edge commercial and educational zone in a highly sustainable location.

Key interventions proposed are:

©Page 38

- New high quality business development

 redevelopment of Victorian mills and
 low quality industrial uses on Dalton lane,
 linking to Keighley College.
- ▶ Reprofiling low quality industrial uses to provide modern, high quality B2 and B8 units which are fit for purpose.
- Improving public realm creating an attractive environment for pedestrians and cyclists to improve connections to the train station and town centre.





Overview

The character area comprises of 59ha of land, comprising land to the north east of Keighley Train Station. Bound to the north by Aire Valley Road, to the south east by the railway line and by the A6035 Bradford Road to the west. The character area is well located for connectivity to the local road network, with Dalton Lane connecting Airevalley Road in the North to the A6035 in the East. Dalton Lane also provides a bus route (60 Aireline) which provides a connection between Keighley and Leeds City Centre, via Bingley and Shipley.

The area is mainly industrial in nature, and is made up of a mixture of large scale industrial sheds and number of former Victorian mill buildings. The area developed during the Victorian period with mills and worker's homes for the textiles industry. The finer urban grain of the area largely survived from this period, as well as some buildings, such as the Grade II* listed Dalton Mills, which is a significant townscape feature, and the adjacent Grade II listed Porters Lodge. There

are alternative uses, mainly in the east along Bradford Road, which include Keighley College and Keighley Fire Station.

The River Worth runs north-south through the character zone, creating a barrier to movement between sites in the east of the character zone and the town centre to the west. There is limited access to the River Worth in this location, apart from access to the Airedale Greenway, to the north of the character area. The majority of the buildings turn their back on the river due to their former mill uses, and therefore creates a low quality environment along the river in this area. Similarly, the railway runs along the southern edge of the zone, creating a barrier to movement to the south.

There are no green spaces in the area and there is a lack of informal green infrastructure such as street trees due to the industrial nature of the area. There is a small park located on the southern end of Fredrick St, however this is badly maintained and lacking play equipment.

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07. Spatial Framework

Character Area 4



▼ Dalton Mill

Pa**(9**e 39



Manufacturing Businesses in Keighley



Keighley College

Existing Uses

The area developed during the Victorian period for mills and factories associated with the textiles industry. The area is still dominated by industrial and commercial uses, with a number of manufacturing companies in this area. The urban grain is mixed, with fine grain Victorian terraces and courser block patterns formed by historic mills and new industrial sheds, however the street patterns are largely similar to the original Victorian layout.

Keighley College is located in the southwest corner of the site, which provides high education facilities for A Levels, T Levels, apprenticeships, vocational and adult courses.

Additional commercial units are coming forwards in this area, such as Providence Park (21/01531/MAF) and Beecroft Street (22/02209/ MAF) which will provide additional B2, B8 and office spaces. Positively, Keighley College are also planning to provide additional education space within Providence Park.

There are some limited leisure uses, such as Studio 5 Live and Wishbone brewery at Melbourne House and the Keighley Bus Museum at River Technology Park. There are also a small number of residential dwellings, mainly Victorian terraces, which are mixed in with the industrial uses.

DEVELOPMENT FRAMEWORK

07. Spatial FrameworkCharacter Area 4



02.

Proposed Interventions and Land Use

Re-profiling of dated, poor quality industrial and commercial buildings to provide a modern and fit for purpose business zone to build upon Keighley's status as a hub for manufacturing.

Key interventions will include:

Strengthening Links To Keighley College

Keighley College provides a range of courses and has excellent links with employers, providing students with work experience and employment opportunities. It is proposed that these links are strengthened throughout this area, providing students with in-demand skills and creating a pathway for students to continue to live and work in Keighley. Providence Park, will provide additional B2, B8, office spaces as well as educational space for Keighley College.

Employment Uses

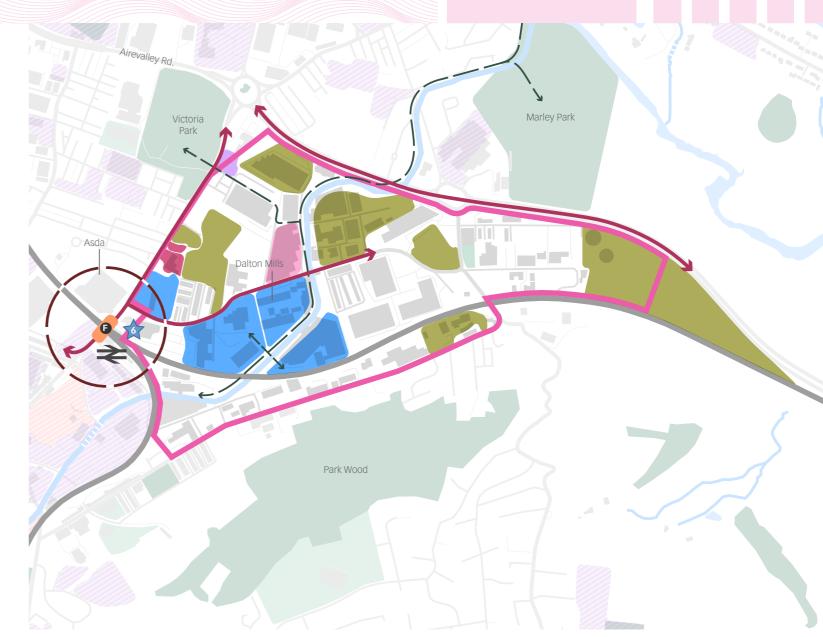
Existing businesses will be supported to grow and expand within the proposed Business Development Zone at Worth Village, particularly those which are in high-value employment sectors, including advanced manufacturing. Redevelopment of existing low-quality employment sites, to provide modern, high quality and fit for purpose commercial and industrial units will help drive the growth of the existing manufacturing industries in Keighley.

Improving Access To The River Worth

The River Worth creates a barrier to movement across the character area, with limited access and visibility of the river itself within the area creating a low quality environment. Access to the River Worth will be improved via the creation of a riverside walkway connecting into the proposed River Worth Linear Park to the south and Marley Park to the north. This will improve the quality of the environment and increase access to blue and green infrastructure for both employees and existing residents in the area.

Build On Keighley's Industrial Heritage

Building on Keighley's heritage as an industrial town, special attention will be paid to key former industry buildings, such as the Grade II* listed Dalton Mills and adjacent Grade II listed Porters Lodge. The riverside walk along the River Worth will provide an opportunity to highlight the rich industrial heritage of the area and showcase these heritage assets.



Learning And Maker / Creator Zone - Proposed Development Sites & Connectivity and Movement



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07. Spatial Framework Character Area 4



03. Movement and Connectivity

Car dominance within the key routes will be encouraged to be reduced and active travel connections into the town centre, particularly in the vicinity of Keighley College, will be promoted. The area currently has very poor quality public realm due to industrial nature of the area, with low quality pavements and lack of frequent street lighting, which needs to be improved to create an attractive environment for walking and cycling.

Utilise existing public transport connections, such as the existing bus route on Dalton Lane (60 Aireline) and improve connections to Keighley train station, which provides a range of services to Leeds, Bradford and Skipton.

The River Worth runs through the centre of this area, which creates a barrier to movement east to west. Whilst the Airedale Greenway runs along the River Worth to the north, there is no access to the riverfront elsewhere. Connections to the river will be improved by the proposed linear park, which should be extended into this character area to improve access to green and blue infrastructure. There is the opportunity to improve the quality of the Airedale greenway, particularly along Dalton Lane and the connection underneath the Airevalley Rd which is poorly lit and lacks natural surveillance.



Design Principles and Considerations

- Development in the area should be kept in keeping with the existing uses, with heights of circa 4/5 storeys in accordance with the former industrial mill buildings.
- Heritage assets such as the Grade II* listed Dalton Mills and adjacent Grade II listed Porters Lodge should be retained where viably possible to highlight the town's rich industrial heritage.
- Other development in the vicinity should be sensitive to these existing heritage assets.



Keighley Bus



▼ Dalton Mill

KEIGHLEY

07. Spatial Framework

Character Area 5: Worth Valley

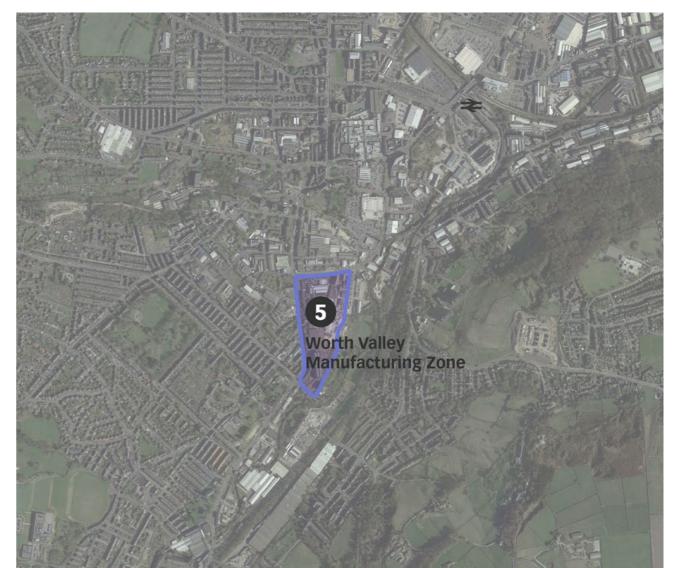
Relocation of poor quality and underutilised commercial uses to the Business Development Zones within Keighley to create an opportunity for a new sustainable and high-quality residential area to the south of the town centre.

The key proposed interventions are:

- Consolidation of Commercial Uses existing low quality and underutilised commercial uses to be consolidated and relocated where appropriate to the Business Development Zones within Keighley, albeit with the potential of retaining some manufacturing/industrial space in this area in the shortmedium term.
- Improving Access to the
 River Worth continuation
 of riverside links from
 proposed River Worth Linear
 Park to the north.
- New Sustainable Residential Development

 creation of new high-quality, sustainable
 residential development located to the south
 of the town centre, making the most of the
 Riverside location.





Overview

The character area comprises of 6ha of land, consisting of land to the south of Keighley town centre. It is bound to the north by the A6035 Worth Way, by the River Worth to the east and south, and South Street to the west. Worth Way provides vehicular connections between South Street in the west and Hard Ings Road to the north. South Street connects to A629 High Street in the north and continues south towards Denholme in the opposite direction.

The River Worth and Keighley Railway both run north-south along the eastern edge of the site. This, alongside the steep topography to the east, creates a barrier to movement between the Character Area and the existing residential areas to the east of Keighley.

The area is mainly commercial in nature, with a mixture of older Victorian mills and modern industrial sheds, which are primarily used for commercial purposes; however there are a handful of other uses dispersed within the area. The street patterns are largely unchanged from Victorian times, meaning that units generally have a smaller footprint than modern commercial units. A number of the buildings, such as the Grade II listed Keighley Business Centre (Knowle Mill), are attractive former Victorian Mills, which will be retained where possible.

There is limited green space and a lack of informal green infrastructure in the area due to its' industrial nature.

Character Area 5



Keighley Business Centre



This is a primarily commercial area located to the south of the town centre, which consists of a mixture of Victorian mills and more modern industrial sheds, used for commercial purposes. Whilst there is a wide mix of commercial uses, a large proportion of the businesses specialize in vehicle sales, repairs and manufacturing.

There are a also a handful of other uses in the area, mainly along the northern and southernmost parts of the site, including takeaways, leisure uses such as gyms and snooker halls, and some retail units.

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Additional industrial uses are proposed to come forward - the site located between Mariner Road and the River Worth is proposed for 3 industrial units (planning ref: 23/00435/ MAF), albeit the application is still pending determination.

DEVELOPMENT **FRAMEWORK**

07. Spatial Framework Character Area 5



Proposed Interventions and Land Use

Relocation and Consolidation of Commercial Uses

The area is home to a number of low quality industrial and commercial buildings, which create a poor quality environment and which are at odds with the proximity of the retail core. It is considered that these uses may be best located elsewhere in Keighley to free up land for residential development in a highly sustainable location.

Commercial and industrial uses will be consolidated in this area, and relocated to other more suitable locations such as the proposed business development zones. A number of these buildings, such as Keighley Business Centre (Knowle Mill), are attractive former Victorian Mills, and so it is proposed that these buildings could be retained and converted into residential uses, where possible.

Creation Of Sustainable Residential Zone

It is considered that this area may be best suited for the provision of a new residential zone, due to its vicinity to the town centre to the north.

This would create an opportunity to provide high-quality residential development in a sustainable location, where residents can walk and cycle across Keighley and benefit from the good public transport connections that the town has to offer. This would also benefit the health and vibrancy of the town, by increasing footfall into the town centre.

Improving The Built Environment

The industrial nature of the area creates a poor quality built environment, with limited or poor quality pedestrian and cycling infrastructure, a lack of street lighting and poor natural surveillance on the street. The buildings themselves are of mixed quality, but a number of lower quality commercial buildings create a poor sense of place.

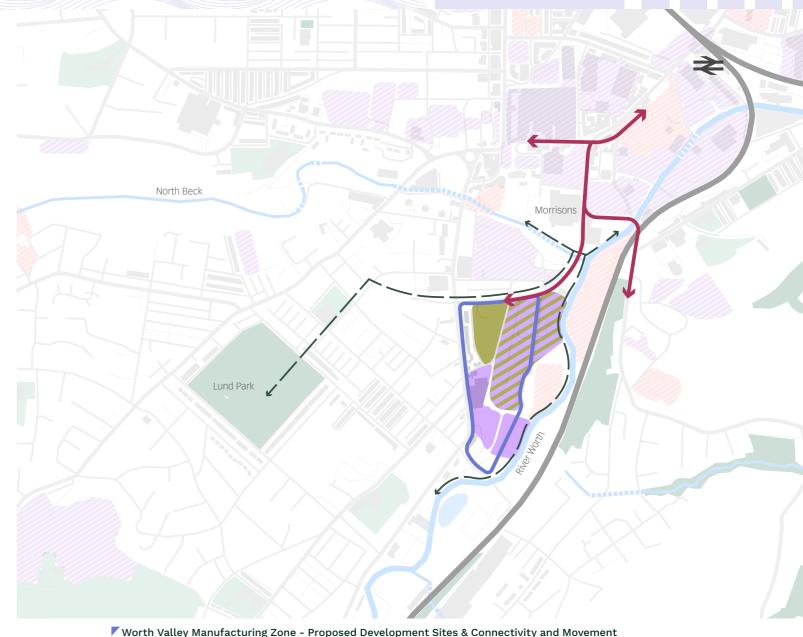
Therefore it is proposed that the public realm and quality of the built environment in this area is improved through a number of smaller scale interventions to create an attractive environment for residential living, and to encourage walking and cycling throughout the zone and beyond into Keighley.

Currently there is very limited green space in the area due to its industrial nature, therefore connections to surrounding green spaces in the vicinity such as Lund Park and the River Worth will be improved and signposted.

Improving Access To The River Worth

The area benefits from proximity to the River Worth, however the current and historical industrial nature of the area means that buildings turn their back on the river and creates a low quality environment. There are also limited access points to the River Worth in this area at present, meaning it is largely unnoticed.

Access to the River Worth will be improved via the creation of a riverside walkway connecting into the proposed River Worth Linear Park to the north. This will improve the quality of the environment and increase access to blue and green infrastructure for both employees and existing residents in the area.















Worth Valley





General Manufacturing / Industrial OR Residentia



Pedestrian and Active

07. Spatial Framework Character Area 5



Movement and Connectivity

Due to industrial nature of the character area, the area is very car dominated, with narrow poor-quality footways and a lack of regular street lighting. There is also a lack of natural surveillance due to the types of uses in the character area, which creates an unwelcoming environment for pedestrians and cyclists.

The Worth Way is an 11-mile circular walking route which starts in Keighley and follows the River Worth in this area. It is proposed that connections into this route will be improved and connected into the proposed River Worth Linear Park to the north.



Design Principles and Considerations

- Development in the area should be kept in keeping with the existing uses, with maximum heights of 3/4 storeys in accordance with the former industrial mill buildings.
- Attractive Victorian Mill buildings to be retained and converted into residential uses where possible to highlight Keighley's rich industrial heritage, particularly the Grade II listed Keighley Business Centre (Knowle Mill).
- Other development in the vicinity should be sensitive to these existing heritage assets.



▼ Wayfinding in Keighley

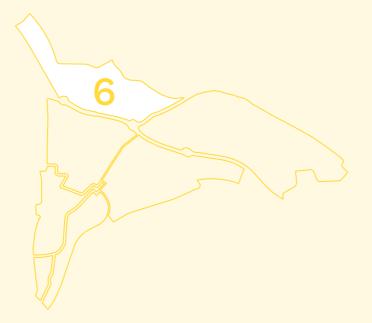
Character Area 6:

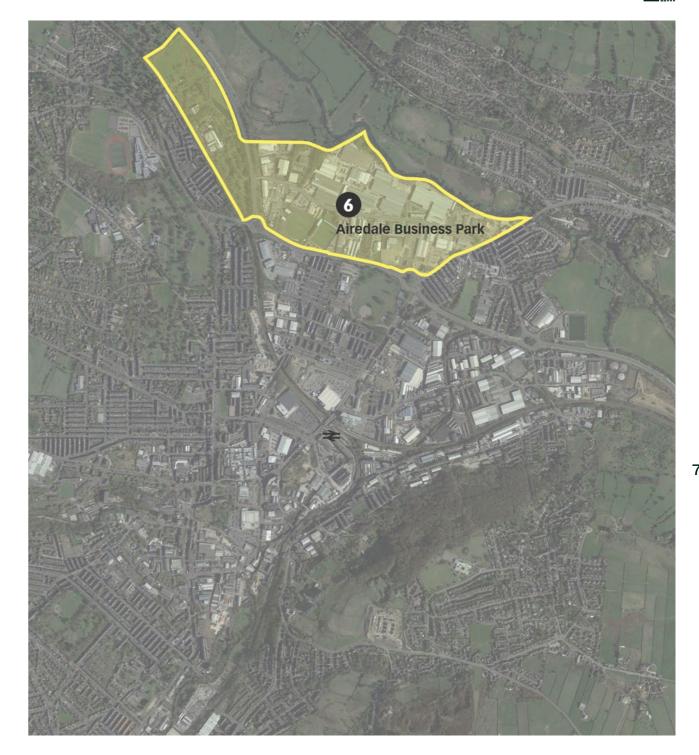
Airedale Business Park

Airedale Business Park will provide an established home for green manufacturing and precision engineering, and focusing on promoting the area as a high-quality employment and innovation zone within Keighley. Existing businesses will be supported to grow and expand within the Business Park and new start-ups encouraged.

Key development sites include:

Redevelopment of brownfield sites for high-quality employment, including land at the corner of Hard Ings Road and Ashton Road, the redevelopment of Stockbridge Depot, and creation of a new industrial park at Beechcliffe.





Overview

The Airedale Business Park Character Area covers 59Ha and is located to the north of Hard Ings Road (A650). The Character Area is bounded by Hard Ings Road to the south, Bradford Road to the east, the River Aire to the north and the railway line to the west. The area is already an established employment area, forming part of Keighley's Business Development Zone (Royd Ings) in recognition of the need to strengthen Keighley's position as a major industrial location within the Airedale Corridor.

This Character Area can positively contribute towards Keighley's economic future, offering high-quality employment land which can support Keighley's existing established businesses as well as attract new start-ups that want to relocate to the area, and build upon the established manufacturing cluster that is already present.

DEVELOPMENT FRAMEWORK

07. Spatial Framework

Character Area 6



▶ Hard Ings Road







Keighley Cricket Club

Keighley Cougars



01. Existing Uses

Whilst existing employment uses are present, the area has more of a mixed character given the location of leisure and greenspace provision, being the home of Keighley Cougars rugby stadium, Keighley Cricket Pitch and existing allotments, as well as the location of the Police and Ambulance Station, and the Council depot/ waste management site.





KEIGHLEY

07. Spatial Framework Character Area 6



Airedale



Proposed Interventions and Land Use

The focus for this Character Area should continue to be employment, and promoting the opportunity that this area provides in terms of excellent access to the strategic highway network, and the existing employment clustering and scope for collaboration and innovation.

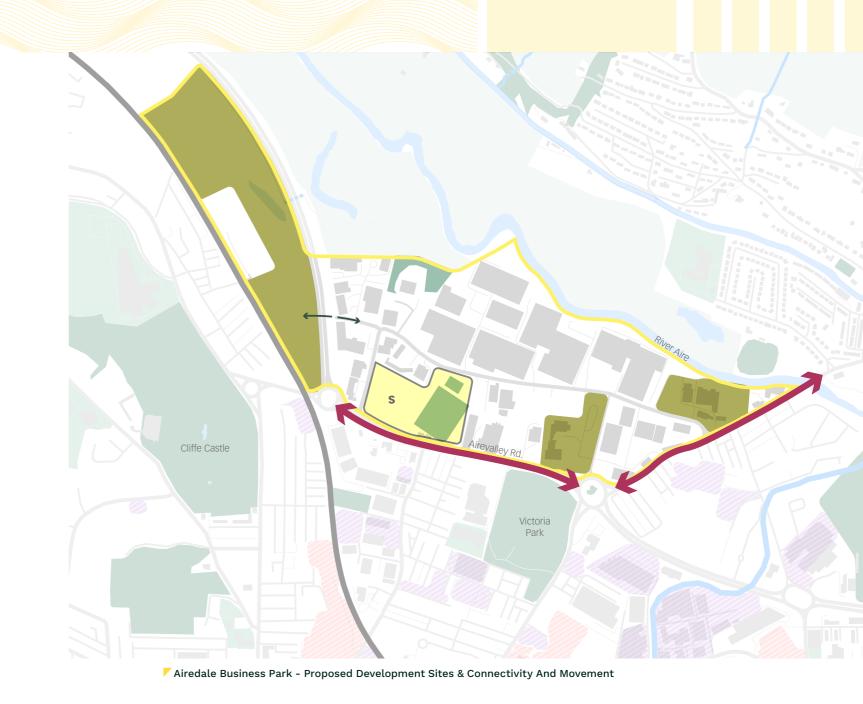
It will be important to maximise the area's potential for green infrastructure, recognising the benefit of creating an environmental corridor through the area which links with the green/blue infrastructure of the River Aire and countryside to the north. There is an opportunity to reposition this area as a highquality/ high-value employment zone through providing this enhanced amenity, providing some respite to existing and prospective future employees of the business occupants.

As with commercial provision, there is an increasing 'flight to quality' for occupiers, wanting to ensure that there is better amenity for their workers. This could also include some ancillary food & beverage outlets and the potential to introduce some incubator/ innovator space, aligned with Keighley College and Bradford University, bringing research and industry together.

Positively new development is already forecasted, with the Beechcliffe site (land parcel sitting to the west of A629) proposed to be remediated and unlocked through Towns Fund Funding to create circa 150,000sqft employment space. This Development Framework will support this new employment development coming forward.

A summary of the proposed interventions in this Character Area are as follows:

- **Development of Beechcliffe Business/** Industrial Park - supportive of the Towns Fund Funding project which proposes to remediate the land to the west of the A629 and secure infrastructure access, thus enabling the site to accommodate circa 150,000sqft new employment floorspace. The site is, in the majority, owned by Bradford Council and could therefore come forward in the shorter-term dependent on market interest.
- Redevelopment of vacant Brownfield land within the existing Business Development Zone (BDZ) - encouraging high-quality employment uses on existing vacant sites within the BDZ including land to the east of Keighley Ambulance Station.
- Redevelopment of the Council's depot site – in the longer-term, the Council's depot and waste management site could come forward for redevelopment, subject to finding an alternative site for this community asset within the wider Keighley area. High-quality employment uses would be encouraged to come forward on this site.
- Enhancing the green infrastructure, public realm and links to the River Aire - A key asset for Keighley is the blue and green infrastructure, and in this location, the proximity of the Character Area to the River Aire. Whilst the long-term plan is to relocate some of the leisure amenity provision in this area, new development coming forward should be encouraged to provide high-quality amenity, greenspace and encourage better access to the river for all to benefit from.



General Manufacturing

/ Industrial

Pedestrian and Active

Travel Circuit

Key

Existing Green Space

Gateway Connections

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INVEST IN KEIGHLEY

DEVELOPMENT FRAMEWORK

07. Spatial Framework Character Area 6

- Potential incubator and collaboration space - as part of the redevelopment of this area, there is the potential to create a focused incubator space, with support from Keighley College and Bradford University, this would help local businesses collaborate and access support, promote knowledge sharing and help to upskill the local community aligned with the needs of local industries, and provide additional amenity (e.g. Food & Beverage outlet) for employees.
- Encouraging high-quality and highvalue employment - Keighley is wellknown for its manufacturing heritage and already provides home to highly-regarded manufacturing businesses which have long been established in the town. Building on this as part of Keighley's economic growth strategy will be key, and tapping into new growth sectors, including the opportunities presented by the green economy. Occupier perception is also important and this Character Area occupies a prominent gateway site into the town, highly visible from the strategic road network, yet its' current appearance fails to promote the skills, expertise and ambition on offer. Repositioning this area as Airedale Business Park, providing suitable and attractive sites to the market, with an improved amenity offer will help to attract these occupiers in.



Movement and Connectivity

This Character Area is heavily reliant on car-dominated modes but public transport accessibility and active travel modes could be promoted further as there are reasonably good existing better connections back into Keighley town centre and the railway station.

Improving the environment and wider setting of the business park will help to encourage more walking and cycling, particularly if new links are created to link the park with the River Aire, and create dedicated cycleways as part of the wider environmental improvements.

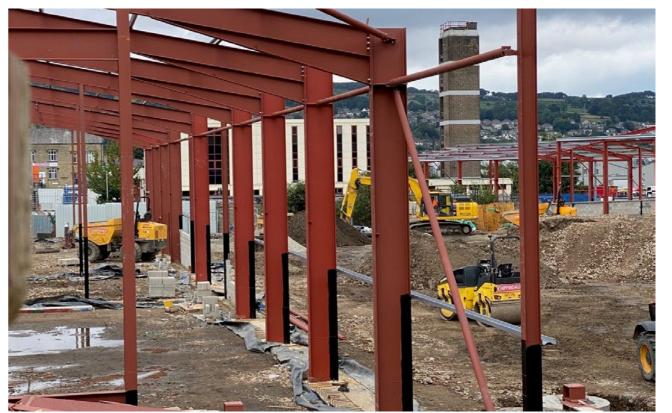


Public Realm

The key proposals relating to public realm within this Character Area are to create new pockets of greenspace and amenity provision within the heart of the new business park, promoting health and wellbeing to attract the quality of businesses into the area.

Redevelopment should consider incorporating this amenity space as sites become available.

Alongside this, improved links and opening up a new walkway along the River Aire will be encouraged.



Construction in Keighley



Industrial Unit

Character Area 7: Marley Park

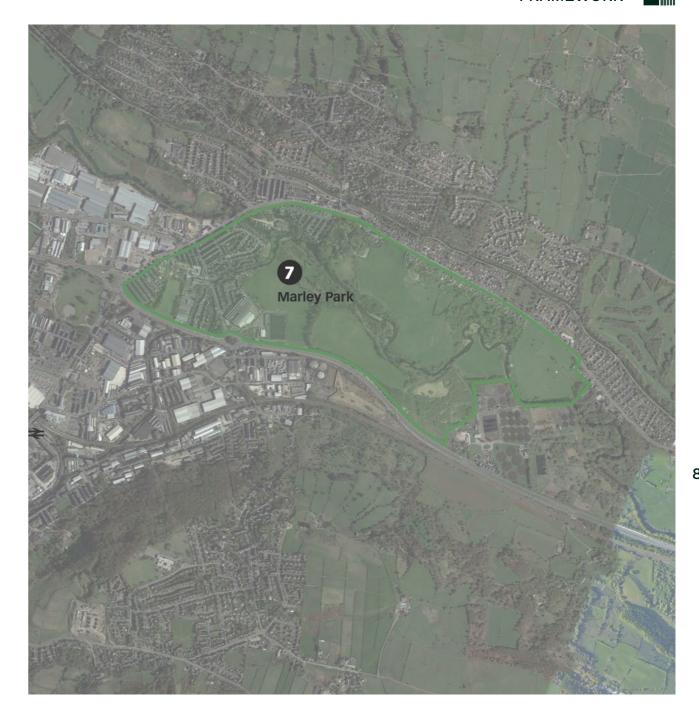
Connecting Keighley Town Centre to the abundance of green & blue infrastructure and leisure facilities that Marley Park has to offer.

The key interventions in this area include:

- Creation of Marley Country Park broaden the current open space provision and amenity offering to create an enhanced Marley Country Park.
- Relocation of commercial uses relocation of incompatible commercial uses on Harclo Street and Marland Road.
- Provision of new residential uses provision of new residential development on former commercial sites.

Strengthening connections to Marley Park – aligning with the proposed River Worth Linear Park to improve access for residents to blue and green infrastructure in Keighley.



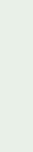


Overview

The Marley Park character area covers 105Ha, and comprises land to the north of the Worth Valley Business Park. It is bound to the north and west by Bradford Road, by A650 Airevalley Road to the south and by the Marley Water Treatment Works to the east. The River Aire flows East- West through the centre of the zone, before forming the River Worth tributary, which then flows southwards towards Keighley. These rivers create two barriers to movement, both eastwest and north-south.

The majority of the site is taken up by Marley Playing Fields, a large area of open space which contains a range of sports and leisure facilities. Generally other uses are limited to the east of the site where access can be reached from the main roads surrounding the zone.

The site is well located for access to the local road network, with the A650 Airevalley Road and Bradford Road both providing onwards connections to Bingley, Shipley and Bradford in the east. Aireworth Road runs through the eastern part of the zone and is served by the K4 bus, which provides hourly services to Keighley, Riddlesden, Bingley and several rural villages such as Cullingworth in the east.



DEVELOPMENT FRAMEWORK

07. Spatial Framework

Character Area 7



▼ East Riddlesden Hall

Marley Activities & Coaching Centre

Page 51



AIREDALE CRICKET CLUB Ball Sponsor Main Sponsor Ground Owned by The National T



Airedale Cricket Club

Minature Railway



Existing Uses

This character area is mainly used for leisure purposes. The majority of the site contains Marley Playing Fields, which is a large area of open space and is home to an activity centre, playing fields and includes a wide range of facilities such as: full size floodlit football pitch, indoor sports hall, eight grass football pitches, rugby grass pitch, miniature railway and changing rooms.

To the north of the River Aire, is East Riddlesden Hall and adjacent barn, which are Grade I listed buildings owned by the National Trust and can be accessed by members of the public, and Airedale Cricket Club.

The remainder of the character area is made up of residential uses, the majority of which are made up of tightly packed rows of terrace housing, with a few areas of larger semidetached properties along Worth Avenue and Beechwood Avenue in the north west corner.

However there are a handful of commercial units to the west of the zone, concentrated along on Harclo Street and Marland Road, many of which appear to be vacant.

DEVELOPMENT FRAMEWORK

07. Spatial FrameworkCharacter Area 7



)3.

Proposed Interventions and Land Use

In line with the emerging Local Plan, the focus of this character area should still be for open space and leisure purposes, but with an increased focus on better connecting and serving the surrounding areas of Keighley, which suffer from a lack of green spaces, particularly within the town centre core. Longer-term, a consolidation of existing commercial uses which are out of keeping with the character of the area will be encouraged, and over-time replacing these with more appropriate residential development.

Key interventions in this area will include:

Improving Access To Green Spaces
Building upon the proposed River Worth
Linear Park to the south, connections along
the River Worth should be improved to
increase connectivity into the rest of Keighley
to the south. Access to Marley Park should be
improved via the provision of a footbridge over
the River Worth, connecting the park to the
proposed linear park concept and removing
the barrier to movement to the west.

Improved connectivity to Marley Park will also benefit residents elsewhere in Keighley, better connecting and serving the surrounding areas of Keighley, which suffer from a lack of green spaces, to the wide range of facilities and large areas of open space within Marley Park.

The aspiration is to broaden the current open space provision and amenity offering to create an enhanced Marley Country Park, in partnership with key stakeholders. This would also include investment in Marley ACC, providing a new all-weather pitch, changing facilities and amenities on site.

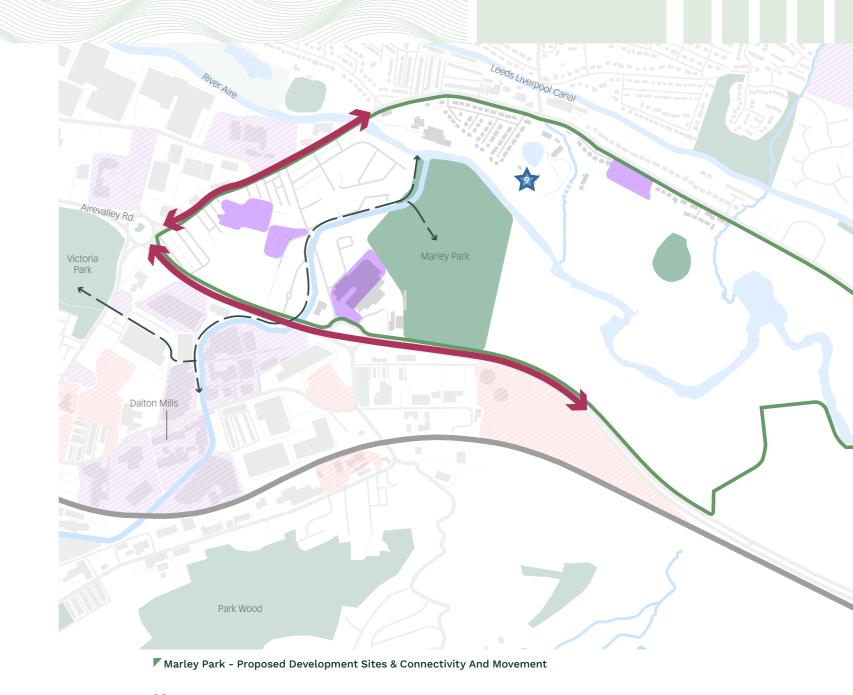
▶ Creation of Marley Country Park – broaden the current open space provision and amenity offering to create an enhanced Marley Country Park, working alongside the National Trust and Yorkshire Water. This would also include investment in Marley ACC, providing a new all-weather pitch, changing facilities and amenities on site.

Relocation of Commercial Uses

The area which is not covered by open space is generally residential focused, with a handful of commercial premises present on Harlco Street and Marland Road. Many of these commercial premises appear to be vacant at present. It is considered that these uses are not sympathetic to the surrounding residential areas, and therefore there could be the potential to consolidate these uses and where appropriate seek to relocate these to other more suitable locations in Keighley, such as the proposed Business Development Zones.

Provision of New Residential Development
It is considered that new residential
development should be encouraged, which
could be located as part of any brownfield
land redevelopment, where existing
commercial uses are currently located. The
location is well connected to Keighley town
centre and to public transport via the bus
stops on Aireworth Road and it is well served
by open space and leisure amenities for local
residents. These sites could provide highquality infill development, which is in keeping
with the character of the area.

There is also a development opportunity site to the north of the River Aire, on Bradford Road (KY14/H) which has been selected as suitable for infill residential development accommodating c. 22 dwellings.



Gateway Connections

Committed Sites

Pedestrian and Active

Development Sites

Potential

Marley Park

Key Heritage Assets

9. East Riddlesden Hall

Key

Existing Green Space

KEIGHLEY

07. Spatial Framework Character Area 7





Movement and Connectivity

The zone is well located for access to the local road network, bound by both the A650 Airevalley Road and Bradford Road providing onwards connections to Bingley, Shipley and Bradford in the east.

Aireworth Road is served by the K4 bus, providing services to Keighley, Riddlesden, Bingley and several rural villages such as Cullingworth in the east. Any new residential development in the area will be well located for access to these bus stops, and sustainable modes of travel will be encouraged.

Keighley Train Station and town centre are located within walking and cycling distance of the site, ensuring a highly sustainable location for the provision of new residential uses. However there is currently limited cycle infrastructure connecting the zone to the town centre at present.

Building upon the proposed River Worth Linear Park to the south, connections along the River Worth will be improved to improve connectivity into the rest of Keighley to the south. This will also improve quality of life for residents elsewhere in Keighley, by improving their access to the existing green spaces and leisure uses in Marley Park.



The area is already well served by a large amount of open space at Marley Playing Fields. However access to the playing fields is via a poor quality entrance on Marland Road, which is very car dominated with no pedestrian and cycling facilities and a number of barriers. This creates an unwelcoming environment for those travelling on foot or by bike. Pedestrian and cycling links into Marley Playing Fields will be improved to encourage active travel.

The Worth Way is an 11-mile circular walking route which starts in Keighley and follows the River Worth in this area, it is proposed that connections into this route will be improved and connected into the proposed River Worth Linear Park to the south.

Public realm in the vicinity of the existing residential areas is mixed, with some narrow pavements and uneven surfaces. As new residential development comes forwards in this area. it is anticipated that the public realm shall be upgraded.



Design Principles and Considerations

The large area of open space to the east of the zone, and the presence of the Grade I listed East Riddlesden Hall and barn to the north, will require sensitive redevelopment in this location.

Building heights should be in accordance with the existing buildings, with a suggested maximum height of 2/3 storeys.



East Riddlesden Hall







Worth Way







Report of the Strategic Director, Place to the meeting of the Keighley Area Committee to be held on 19th October 2023

F

Subject:

Youth Service Update - Keighley

Summary statement:

This report gives an update on work undertaken by the Youth Service in the Keighley constituency in the past 12 months 2022/23.

Appendix A – Baseline Provision details the current provisions being delivered within the wards in Keighley.

Appendix B – Keighley Youth Service – Youth Service Ward Updates and key developments

Appendix C - The Keighley Vibe gives an overview of the 16 – 24 work and developments.

David Shepherd Strategic Director of Place

Report Contact: Abina Dorgan

Phone: (01535) 618191

E-mail: abina.dorgan@bradford.gov.uk

Portfolio:

Neighbourhood and Community Service

Overview & Scrutiny Area:

Children's Services

1. SUMMARY

1.1 This report gives an update on work undertaken by the Youth Service in the Keighley constituency in 2022/23.

The report outlines the following information:

- An overview of Youth Service provision in Keighley
- An update on how the Youth Service continues to respond to increased demand and complexity of need.
- An update on the youth offer and key developments in youth voice.

2. BACKGROUND

- 2.1 The Bradford Council Youth Service is part of the wider Bradford District Youth Offer that aims to ensure the provision of a range of activities and services that take place in safe spaces, where young people can develop a sense of belonging, socialise with their peers and develop relationships with adults they can trust. It recognises that with the right supportive relationships, strong ambitions and good opportunities all young people can realise their potential and be positive and active members of society.
- 2.2 The Youth Service vision statement is to work with partners to ensure that young people grow up healthy, happy, informed and aspiring; proud of who they are, where they come from, and actively involved in their community.
- 2.3 The Youth Service is managed within a localities model as part of Neighbourhood and Customer Services. From 1st April 2023 the Breaking the Cycle Youth Work Team became part of Bradford Children and Families Trust.

3. OTHER CONSIDERATIONS

3.1 **Youth Provision**

Over the last 12 months, youth provision across all six wards has continued to respond to the needs of young people. Ward teams have worked with a range of community partners to ensure that young people have a network of support that enables them to engage in positive relationships. This work has taken place through a range of delivery methods including detached, outreach and centrebased sessions. This approach has enabled youth workers to respond to issues faced by young people and provide access to early help.

3.2 **ASB & Bonfire Period**

In October and November 2022, significant Youth Service resources were used to prevent and challenge the seasonal peak in Anti-Social Behaviour (ASB) associated with Halloween, Mischief Night and Bonfire Night. Youth Workers engaged young people in a 'Consequences' campaign that highlighted the impact of ASB and misuse of fireworks and delivered an intensive few weeks of detached youth work on the run up to Bonfire Night. This work had positive outcomes in the Keighley constituency which suffered very few fireworks related issues. The Police Inspector for the Constituency thanked all staff involved as well as community leaders / mediators and other council teams.

Throughout the past 12 months, youth workers have focused on balancing the needs of young people through open access youth provision and small group work / nurture group sessions. This approach enables youth workers to offer a menu of support to young people whilst increasing membership and participation.

Throughout the summer months, youth workers have offered a range of activities in local parks that encouraged young people to respect green spaces and the members of the community. In addition, we have targeted young people making the transition between primary and secondary school and offered '*Moving Up*' sessions that help build resilience, these programmes were supported by funds via HAF, Ilkley Youth and Community Association, Bangladeshi Community Association and The Keighley Youth Co-op LTD.

3.2 Responding to demand and complexity of need

Over the last 12 months, youth workers have responded to a significant increase in referrals from partner organisations to help address the following issues:

Domestic Abuse – some young people report that they have experienced domestic abuse within their family units.

Educational Anxiety – some young people report that they do not enjoy school and struggle to engage.

Isolation – some young people report that they feel disconnected from their community.

Self-Harm – some young people report that they have used self-harm to cope with personal experiences.

The Youth Service has remained focused on meeting demand and delivered the following support through local youth provision:

One to One Support – young people are supported by a local youth worker who will offer a home visit and a series of interventions designed to build trust. Through these interventions youth workers will set goals and targets for young people and help them access local support networks. This work helps address complex issues such as; Domestic Abuse, Child Sexual Exploitation and Family Breakdown.

Peer Support Groups – the youth service has developed a series of peer support groups that enable young people to come together and support each other around issues that are important to them. Many of these sessions have a central activity that helps young people to engage and build trust.

Youth Clubs – each ward has a youth club that enables young people to come together and socialise through a series of activities and programmes that help develop personal and social skills whilst encouraging thought and action on local area issues. Youth clubs are an essential component in developing independence and reducing dependency on specialist services.

Volunteering – as young people become older, we encourage them to take on board more responsibility in the local community. Youth Workers support young people to participate in community action projects, helping others and developing employability skills through volunteering.

3.3 Other work targeted at young people with specific needs including vulnerable and at risk.

The Youth Service continues to provide direct support to young people at risk of exploitation. Through building trust with their youth worker, young people have reported feeling less isolated, more connected with their community and safer. The Youth Service in Keighley currently runs a number of targeted provisions all of which offer young people a safe space to engage in positive activities. This work helps raise awareness of issues such as serious organised crime, grooming and county lines.

3.4 Youth Work support as part of Youth in Mind

The Youth Service has been commissioned to deliver early interventions to young people across the district. This is a collaborative partnership with Bradford District Care Trust and Youth in Mind (YiM) which offers help to young people for their mental health and well-being and seeks to reduce demand on specialist services.

Throughout 2022, the Youth Service in Keighley received 395 referrals from the Child and Adolescent Mental Health Service (CAMHS), School Nurses and a range of other professionals from early help. These referrals are allocated to Youth Workers who act as buddies to young people, their role is to befriend them, support them using an early help approach and navigate local support networks. Youth workers work on a one to one or groupwork basis with young people that have been referred to increase their confidence and resilience.

In addition, youth workers work closely with all the secondary schools and Keighley College to help identify students who need support for their health and well-being. Youth Workers support these additional young people in school on a weekly basis, delivering 1:1 work and drop-ins, developing young people's confidence, self-belief, and resilience. The impact of these early interventions helps reduce exclusions and maintain attendance whilst also reducing the demand on specialist services. The support delivered is unique to each individual but often focuses on emotional well-being, anxiety, and low self-esteem. The impact of this 'school-based support' has seen the growth of 'community based' peer support groups across the constituency. These groups offer young people the opportunity to share the 'self-care skills' that they have learnt with others.

3.5 **A Partnership approach**

The Youth Service is supported by a wide range of partners in each community. This enables us to understand the needs of the community and help build capacity to deliver bespoke projects. Using a strengths-based approach to build stronger

relationships within communities and increase participation, action, and ownership on local neighbourhood issues.

The Keighley Youth Offer Group has continued to develop and has meet regularly over the last year. This has meant working closely with other organisations running youth provisions across the Keighley area. This year, we have strived to develop a co-ordinated approach to the delivery of the 'HAF' Holiday Activities Funding to ensure that we have delivered a programme in each of the wards. We have continued embedding our 'Keighley Youth Voice Strategy and a youth conference was delivery with the attendance of young people from across the 6 wards. We have a strong youth ambassadors' group who meet regularly to consider and challenge workers to see if the different elements will all link to ensure that needs of young people across the constituency are considered.

Within each ward Youth Workers work alongside Ward Officers and the ward partnership meetings to map strengths, issues and support community and young people to develop responses. This approach has been effective in addressing antisocial behaviour in several areas where youth workers, ward officers and police officers have worked together to identify hot spots and develop strategies to address these behaviours.

Mapping and understanding the root causes of local issues provides an opportunity to plan and develop appropriate responses that local communities and partners are supported to lead on. This enables funding to be secured and additional resources to be invested. For example, the Oakworth youth project.

3.6 Future Workforce

In September 2022 Keighley welcomed a new Youth Work Trainees to the team. The trainees were placed with the team with the view to supporting the development of Youth Voice initiatives that ensure young people have a greater role in shaping service delivery. The trainees also helped identify gaps in provision and develop new projects that respond to the needs of young people.

From September 2023, the team will support a Youth Worker Apprentice to complete a degree in Youth Work. The apprentice will hold several key responsibilities within the team supporting the development of SEND Youth Voice initiatives that ensure young people have a greater role in shaping service delivery. They will also help identify gaps in provision and develop new projects that respond to the needs of young people.

3.6 Keighley Wide Provision

The Keighley Youth work team currently delivers five area wide sessions per week. These projects are themed to suit young people's needs, interests and increase our youth offer. For example, the SEND and LGBTQ+ young people. Young people are encouraged to attend from across the Keighley constituency.

The Keighley Youth Vibe

The Advanced Practitioner has been working closely in partnership with DWP, Bradford and Keighley Colleges, local business, and other specialised partners to deliver employment and training opportunities in an accessible way to enable successful outcomes. From January – September 2023 we have had over 272 young adults (16-24) visiting the centre. All sessions have access to information, advice and guidance which is delivered to/ with and by 16–24-year-olds focusing on Advice, Advocacy, Action. A total of 1510 interviews have been attended by young adults a total of 56 drop ins have been delivered and a total of 76 young adults have started new jobs.

Information regarding the Keighley provisions can be found in both Appendix A and Appendix B

3.7 **District Wide Youth Work**

The youth work practitioners from the Keighley youth work team continues to work closely with Bradford Children and Families Trust. From April 2023 we have retained a strong commitment to ensuring seamless services for young people in the area.

The work of the District Youth Service includes the Breaking the Cycle project who specialise in providing intensive support to young people who are at risk or who are being criminally exploited. This work includes those identified as being linked to Organised Crime Groups, Urban Street Gangs and those who have higher than yellow ASB sanctions.

Breaking the Cycle have worked with 1787 young people in the 4 years this piece of work has been running – it has continued to receive high numbers of referrals (86%) for young men, the project has also seen an increase in referrals for girls and young women over the last 12 months, rising from 8% to 14%.

We continue to have the highest percentage of referrals for children who are being exploited or who are exploiting others or both. This equates to 64% of the referrals received. 37% of those referrals also have indicators for weapons, 46% have indicators for using, supplying or possessing drugs.

The work with these young people is intense and can often be at a point of crisis, but the team continue to support and develop work ahead of the crisis work to provide interventions before a problem escalates. This sees youth work practitioners working in A&E at BRI, Huddersfield and Calderdale hospitals 7 days a week, 4pm to midnight. Working with children and young people who present with sharp instrument injuries, those whose stories do not match the injury presented and those with issues indicative of substance misuse/ overdose and mental health crisis. The team provide an onward support package to each young person with an aim of stepping down the intense support into other locality-based services who are then able to provide onward support.

District Youth Services have over the last 12 months developed the Youth Work

Academy – this has seen 11 youth rights trainees working with the service on the agenda of youth voice and children's rights. They have almost completed their traineeships and a high number of them have acquired Level 2 and 3 in youth work and have gone on / have secured future employment for when the traineeships end in September. This team has led the serious violence consultation for the district to ensure the voices of young people are strong as stakeholders in the new serious violence duty which is imposed on the authority and a number of other strategic partners.

District Youth Services continue to provide training for a number of other agencies, coordinated through the Bradford Safeguarding Partnership. The team have delivered training around County Lines and weapons to help other practitioners become more aware of the early indicators of serious violence.

The district teams have continued their work with new migrant families and with children as part of the Afghan Resettlement Programme, working in collaboration with a wider multiagency team of practitioners supporting our new communities with resettlement into the UK.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Youth Service base budget remained unchanged for 2022/23. The service has filled vacancies and recruited additional staff to fulfil commissioned service delivery including Youth in Mind, Breaking the Cycles and Positive Futures. Some of this commissioned work is geographically specific which may mean that we see demand being met with additional Youth Work resources.
- 4.2 The District Youth Service Team is funded through a combination of Council budget (Children's Services & Public Health) external grants (Violence Reduction Unit) and 'fee earning' externally commissioned services (Health).

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The implementation of the planned budget for the Youth Service is subject to the internal risk management plan of the Council and progress is reported to the Place Departmental Management Team.

6. LEGAL APPRAISAL

6.1 No issues

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY:

The Youth Service as part of the Council's commitment to the district has a responsibility to ensure that the service is accessible to all young people and that participation in the service reflects this approach.

7.2 SUSTAINABILITY IMPLICATIONS

The Youth Service delivery enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and environmental well-being of their communities.

7.3 TACKLING THE CLIMATE EMERGENCY IMPLICATIONS

Climate emergency implications are taken into consideration in the buildings review.

7.4 COMMUNITY SAFETY IMPLICATIONS

Young people from across the Keighley constituency engaging in weekly sessions and specialist provisions are directly and indirectly involved with supporting and developing community safety within their local area. Voice and influence is central to youth work delivery ensuring young people's ideas, suggestions and thoughts are heard.

The strengthened approach to the devolution of the Youth Service as will allow for:

- An increased sense of local democracy for both young people and communities
- Young people to be more active in democratic, decision-making processes alongside their political representatives.
- The voice and influence of young people to remain central, meaningful, and paramount in identifying and addressing needs and issues in their communities.
- The requirements of the localism/devolution agenda to be met effectively and efficiently.

7.5 HUMAN RIGHTS ACT

There are no Human Rights implications arising from the recommendations below.

7.6 TRADE UNION

All budget proposals are subject to consultation with the trade unions.

7.7 WARD IMPLICATIONS

The information in this report is related to all wards in the constituency and appendices A and B outline the Youth Service projects and activities delivered across the Keighley Constituency.

7.8.1 AREA COMMITTEE LOCALITY PLAN IMPLICATIONS

The work outlined in this report addresses a number of the priorities for young people that are contained in the Keighley Locality Plan 2022 - 2025.

7.9 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

The contents of this report have implications for children and young people across all wards.

7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

No issues arising.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 9.1 That Keighley Area Committee adopts the recommendations outlined in this report.
- 9.2 That the Keighley Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That the Keighley Area Committee decides not to accept the recommendations outlined in this report.

10. RECOMMENDATIONS

- 10.1 The work undertaken by the Youth Service in the Keighley constituency as detailed in this report be welcomed.
- 10.2 The Area Committee requests the area coordinator and advanced practitioner to explore how councillors could hear the voices of young people more effectively, both as an area committee and as ward councillors.
- 10.3 The Area Committee requests the advanced practitioner to invite the Keighley Youth Offer Group to present a report to the area committee outlining the youth voice developmental framework and their current priorities for young people.
- 10.4 The Area Committee requests the advanced practitioner to organise training for councillors around youth voice and influence and then invite councillors to meet annually with young people to assess the impact and outcomes of this work.
- 10.5 The Area Committee requests the area coordinator and advanced practitioner to involve young people in the discussion of grant funding that is administered by the Area Co-ordinator's Office and is allocated to activities intended for the benefit of young people, for example, Community Chest grants.

11. APPENDICES

- 11.1 Appendix A: Keighley Youth Service Baseline Youth Provision
- 11.2 Appendix B: Keighley Youth Service Youth Service Ward Updates and key developments
- 11.3 Appendix C: The Keighley Vibe gives an overview of the 16 24 work and developments.

12. BACKGROUND DOCUMENTS

Appendix A



<u>Keighley Youth Work Team</u> <u>Baseline Youth Provision - 2023</u>

KEIGHLEY CENTR	AL WARD		
For more information	contact Steven Kaup Samu	uels, 07582106012, <u>steven.kau</u>	<u>p-</u>
samuels@bradford.gov.u Day/Time	Activity	Location	Frequency
Monday 6-8pm	Targeted Group	KYPC Centre	Weekly
Tuesday 3-5pm	Detached	Keighley Town Centre	Weekly
Tuesday 4-6pm	Community work	Devonshire Park	Weekly
Tuesday 6-9pm	Youth Club	Sangat Centre Week	
Thursday 3-5pm	Detached	Keighley Town Centre Week	
Thursday 6.45pm -8.45pm	Youth Club	Bangladeshi Community Association	Weekly
Saturday 12-3pm	Youth Project Girls	Bangladeshi Community Association	Weekly
Saturday	Detached	Keighley Town Centre	Weekly
2p.m 4p.m. KEIGHLEY WEST V	VARD		
	contact Abina Dorgan, 075	821100349, abina.dorgan@brad	ford.gov.uk
Day/Time	Activity	Location	Frequency
Tuesday	Youth Club	The Good Shepard	Weekly
3.30-5.30pm			
Wednesday	Sports Activities	Oak Bank Recreation Centre	Weekly
6-8pm			
Wednesday	Youth Club	Rainbow Centre	Weekly
6-9pm			
Friday	Detached	Street Work	Weekly
6-9pm			

KEIGHLEY EAST WARD For more information contact Adele Bosworth, 07582102553,			
adele.bosworth@bra	1	Location	Eroguenov
Day/Time	Activity		Frequency
Wednesday	Drop in Session	Keighley College	Weekly
12-2pm			
Wednesday	Detached	Street Work	Weekly
6-9pm			
Thursday	Youth Club	KYPC	Weekly
6.15 -8.45pm			
WORTH VALLEY W	-	204400040	
Por more information Day/Time	ocontact Abina Dorgan, 0758 Activity	3 <mark>21100349, abina.dorgan@brad</mark> Location	
	•		Frequency
Wednesday	Detached	Street Work Weekl	
6.00-8pm			
Thursday	Project Work	Oakworth We	
5-7pm			
Friday	Youth Club	Oxenhope Community	Weekly
6.00-9pm		Centre	-
ILKLEY WARD	contact Ionathan Whitaker	07582100674	
For more information contact Jonathan Whitaker, 07582100674, jonathan.whitaker@bradford.gov.uk			
Day/Time	Activity	Location	Frequency
Monday	Targeted Group	The Warehouse	Weekly
3.30-5.30pm			
Monday	Targeted Group	The Warehouse	Weekly
6.00-8pm			
·	Youth Club	The Warehouse	Wookly
Wednesday	i outii Giub	THE Wateriouse	Weekly
5.45pm -8.15pm			
Wednesday	Project Work	The Warehouse	Weekly
5-7pm			

CRAVEN WARD

For more information contact Jonathan Whitaker, 07582100674, Jonathan.whitaker@bradford.gov.uk

Day/Time	Activity	Location	Frequency
Monday 5-7pm	Youth Club	The Hive	Weekly
Thursday 6.00-8.30pm	Youth Club	The Hive	Weekly
Friday 7-8pm	Detached	Outreach	Weekly

Keighley Constituency Wide
For more information contact Abina Dorgan, 075821100349, abina.dorgan@bradford.gov.uk

Day/Time	Activity	Location	Frequency
Monday 5-7pm	Young Ambassadors Project	Keighley Town Hall	Weekly
Tuesday 5.30-7.30pm	Peer Support Session	KYPC	Weekly
Wednesday 4.30 -6.30pm	Targeted Group	KYPC	Weekly
Wednesday 7-9pm	Targeted Group	Keighley Leisure Centre	Weekly
Friday 4.30-6.30pm	Peer Support Session	KYPC	Weekly
Saturday 10am-1pm	Targeted Group	KYPC	Weekly
Saturday 1.30pm -4pm	Targeted Youth Club	KYPC Weekly	

SCHOOLS WORK For more information contact: Abina Dorgan, 075821100349, abina.dorgan@bradford.gov.uk				
No. of Days	Activity	Academy	Frequency	Target group
1	1:1 Support / Drop In	Beckfoot Oak Bank	Weekly	Health and Well Being
1	1:1 Support / Drop In	llkley Grammar	Weekly	Health and Well Being
1	1:1 Support / Group Work	Carlton Keighley	Weekly	Health and Well Being
1	1:1 Support / Drop In	Keighley College	Weekly	Health and Well Being
1	1:1 Support / Drop In	South Craven	Weekly	Health and Well Being
1	1:1 Support	Holy Family	Various	Health and Well Being

The above table provides an overview of the work that is delivered in secondary schools in Keighley Constituency. Each youth worker works with a case load of young people who they provide one to one support to over a half-term. This enables youth workers to work with many young people over the course of a school year. The impact of these early interventions helps reduce exclusions and maintain attendance whilst also reducing the demand on specialist services. The support received is unique to each individual but often focuses on emotional well-being, anxiety, and low self-esteem.

The impact of this 'school-based support' has been the growth of 'community based' peer support groups across the constituency. These groups offer young people the opportunity to share the 'self-care skills' that they have learnt with others. We commonly refer to these groups as 'Connect Peer Support' groups.

Youth Service - Keighley

Keighley Central

- The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.
- The Youth Work team have identified and targeted support at 55 (4.4%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce antisocial behaviour and risk-taking behaviour. This work is further supported by the development of the' Keighley Together 'Community Safety Partnership.
- The Youth Service has a strong working partnership with Holy Family and Carlton Keighley. Over the last year students have been supported to improve their wellbeing, attendance, and participation in community-based support.
- Over the summer the youth work team have identified and supported 80 individuals
 to feel more confident about starting secondary school and have delivered the
 'moving up' project involving several primary schools.
- The Youth Service works in partnership with James, Sangat, BCA and young people to co-produce targeted weekly youth work sessions that seeks to reduce ASB and improve local participation. The young people have benefited from a range of activities and issue-based workshops, seen plays exploring the topics of domestic abuse and healthy relationships and knife crime, most recently undertaking a build a bike project where the young people learn how to build and maintain a bike and take the bike away with them at the end of the programme.
- Youth Workers have help build capacity of volunteers to support the ongoing need for interventions around health and well-being. The project is now supporting the developments in Devonshire Park via the strengths of the relationships that it has built with the local community.

Keighley West

The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.

 The Youth Work team have identified and targeted support at 58 (5%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce antisocial behaviour and risk-taking behaviour.

- The Youth Service has a strong working partnership with Beckfoot Oakbank. Over the last year students have been supported to improve their well-being, attendance, and participation in community-based support. Sessions take place on a weekly in partnership with Bradford City Football Club. These sessions are well attended and have offered opportunities to develop good relationships with the community centre and the local community. Over the summer of 2023, young people have enjoyed sports sessions in the park, various arts and crafts including pottery painting, a trip to Flamingo Land and a football orb session. Youth workers continue to undertake detached youth work and work around the skate park on a regular basis and in line with local need.
- Youth Workers have help build capacity and support the ongoing need for interventions around health and well-being. The project is now supporting the development of the Holme Wood community safety partnership via the strengths of the relationships that it has built with the local community.

Keighley East

- The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.
- The Youth Work team have identified and targeted support at 99 (7.4%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce antisocial behaviour and risk-taking behaviour.
- The Youth Service has a strong working partnership with Keighley College. Over the last year students have been supported to improve their well-being, attendance, and participation in community-based support.
- Over the summer the youth work team have identified and supported several individuals to feel more confident about starting secondary school. In addition we have support local consultation involving Big Local, local parents and young people around the Parkwood and Long Lee area's.
- The Youth Service is hoping to work in partnership to co-produce targeted weekly youth work sessions that seeks to reduce ASB and improve local participation.
- Youth Workers have help build capacity and support the ongoing need for interventions around health and well-being.

Youth workers have maintained relationships with several vulnerable young people through door knocking, home visits and detached youth work. Youth workers have built a strong relationship. Holiday activities have been delivered along with a home visit to a number of vulnerable young people and families.

Through detached youth work, we have begun to develop stronger relationships with several local businesses who now feel able to contact us should the need arise.

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- The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.
- The Youth Work team have identified and targeted support at 99 (7.4%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce antisocial behaviour and risk-taking behaviour.
- The Youth Service has a strong working partnership with both Ilkley Grammar school and the local community. Over the last year students have been supported to improve their well-being, attendance and participation in community-based support.
- Over the summer the youth work team have identified and supported several individuals to feel more confident about starting secondary school.
- The Youth Service works in partnership the two churches youth workers from Christ church and all Saints to co-produce targeted weekly youth work sessions that seeks to improve local participation.
- Youth Workers have help build capacity to support the ongoing need for interventions around health and well-being.

Craven

- The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.
- The Youth Work team have identified and targeted support at 17 (1.4%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce antisocial behaviour and risk-taking behaviour. This work is further supported by the development of The Craven Youth Offer Group.

- The Youth Service has a strong working partnership South Craven school. Over the last year students have been supported to improve their well-being, attendance and participation in community-based support.
- Over the summer the youth work team have identified and supported several individuals to feel more confident about starting secondary school.
- The Youth Service works in partnership with the Hive to promote youth work sessions that seeks to improve local participation.

Worth Valley

- The Youth Work team remains focused on developing partnerships that support early intervention and prevention. These partnerships help young people to feel less isolated, more connected with their community and engaged in local youth provision.
- The Youth Work team have identified and targeted support at 31 (2.3%) young people via outreach and detached youth work. These sessions have allowed Youth Workers to build trust and engage young people in opportunities that reduce anti-social behaviour and risk-taking behaviour.
- The Youth Service has a strong working partnership with Beckfoot Oakbank over the last year students have been supported to improve their well-being, attendance and participation in community-based support.
- Over the summer the youth work team have identified and supported several individuals to feel more confident about starting secondary school.
- The Youth Service works to identify partnerships that can begin to co-produce targeted weekly youth work sessions that seek to reduce ASB and improve local participation. An example of this can be seen in the development of the Oakwork youth project.
 Where in partnership with young people with parents, ward and town councillors and volunteers are working together to establish a new provision,
- Youth workers continue to undertake detached youth work and work around the parks on a regular basis and in line with local need.

Bradford 25

As Bradford25 approaches, youth workers are busy developing their artistic skills and the Keighley youth work team attended a Professional Development event for over 100 youth workers in February 2023. A wide range of artists were invited to the event and youth workers participated in a range of workshops including music, drama, photography, video, and dance. The aim of the professional development event was to show how the arts can be used to explore issues of importance to young people. The event was attended by Shanaz Gulzar from Bradford25 who gave a keynote speech. Matthew Jay-Pratt, the Artistic Director of Yorkshire Academy of Creative Arts and Dance. Matthew is an ex-user of the Youth Service and spoke about how his youth worker helped him to turn his life around and inspired him to follow his dreams. The Youth workers show cased their work at the end of the session and had covered issues as diverse as LGBTQ+, bullying and Andrew Tate! The feedback from the event has been included below. The difference

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between how youth workers felt before working with the artists and after is noticeable and shows how the arts can be used to inspire and create confidence as well as to explore current issues.

In the Keighley, we have engaged with Keighley Creative, the LEAP and the Heritage Parks Officer who are currently delivering various forms of arts to young people across the constituency including arts and crafts and music. We are hoping to develop this further over coming months to encourage young people to engage with the arts and culture to ensure that they get the best out of Bradford25.

Keighley Vibe Hub

We have had **13** of our young customers (18-24) start work since 1stJune 2023 that attend Keighley Vibe Youth Hub. A couple of good news stories explaining some of the support that has been on offer have been highlighted below:

Good news story: Holly

Holly has been claiming Universal Credit since January 2022. She was referred to the Youth Hub 5 months ago. She attended with very low confidence after being made redundant in December 2021. Work took place with her to help to build her confidence up. This involved her attending the jobs' club and supporting her with good quality applications and job interview preparation.

She was referred to the wellbeing café (Bradford College) where she got involved in shopping with the tutor, cooking and then serving food to the work coaches and youth workers. This built her confidence up and she felt ready for work.

We spoke about the different swaps on offer and a referral was made for an ambulance health care worker. She enjoyed the training and had a job interview which went well. She has now been offered a job.

She attended in September and told us the good news and thanked us for all the support she had received from the Keighley Vibe - youth hub.

Good news story: Finlay

Finlay has been claiming UC since September 2022. Finlay needed additional support with her job searching and was referred to the Youth Hub to gain additional support with applications, including civil service competencies, interview techniques, and support with providing feedback on applications. Finlay has been successful in obtaining a role with Home Office as an AO which she has accepted and submitted her pre-employment checks. She has also provided some feedback regarding the support she has received:

"The youth hub has been great with helping me find a job. Not only do they provide a 1-to-1 service to help you find a job suited for you, but they help you through CV writing and applications that you may not be confident completing alone. I have mainly focused on applying for civil service jobs and have recently been offered a job at the home office. The youth hub was a big help getting me to where I am now".